Investing in the Next Generation

How Opioid Settlement Funds are Expanding SUD Services for Youth in Virginia



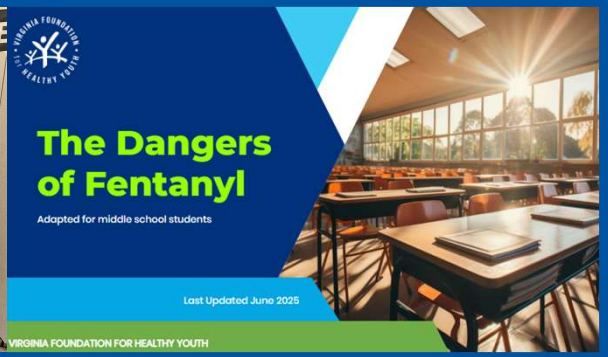
Strong Futures Ribbon Cutting



River Ridge Recovery High School



Harbor Hope Recovery High School



VHFY Dangers of Fentanyl Activation Grants

Virginia Office of Children's Services
State and Local Advisory Team

November 5, 2026

Agenda

- Opioid Settlement Funds In Virginia
- OAA Statewide Update
- Highlights of OAA Awarded Projects Focused on Youth
- Resources & Support
- Questions

Opioid Settlements in Virginia – A Summary

National Litigation

- In late 2017 a federal judicial panel consolidated all Federal opioid related litigation into single multi-district litigation (MDL).



Carl B. Stokes United States Court House
Northern District of Ohio

"the biggest and most complicated civil case in U.S. history . . . "
– Washington Post

Virginia's Approach

- Obtaining the participation of all 133 cities and counties
- Terms negotiated by attorneys representing local governments, the Attorney General's Office, with input from various interest groups. Terms include:
- Creation of ***Statewide Allocation MOU***
  - Establishes the methods and formulas for distribution of funds
  - Establishes the Opioid Abatement Authority and its composition/duties
  - Creates allowable uses/requirements for funds distributed by OAA

Legal Foundations

- General Assembly passed a statute in 2021 based on the MOU
- Parties agree to file consent motions in Richmond Circuit Court for each national settlement agreement. Executed court orders include and incorporate:
  - National Settlement Agreements
  - Virginia Statewide Allocation MOU
  - Code of Virginia §2.2-2365 – 2.2-2377
- Should a difference exist between these documents the Settlement Agreement generally will control



OAA Board of Directors (as of 8/28/2026) New Member

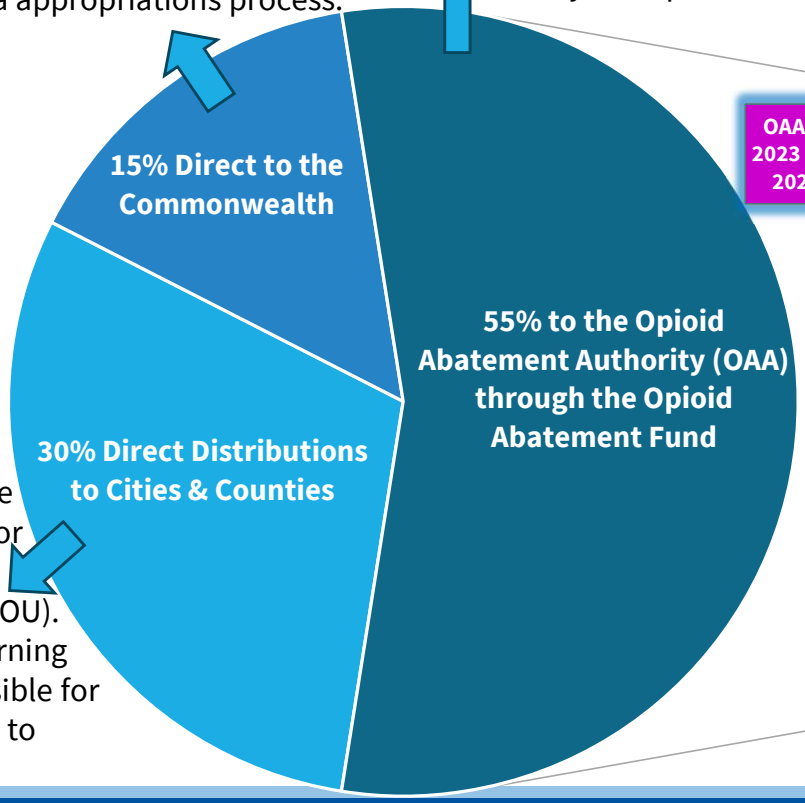
Board structure pursuant to § 2.2-2367, *Code of Virginia*
Consists of 11 members, nine appointed by the Governor (including Secretary of HHR)

Statutory Designation	Board Member	Board Officer
Chair-Senate Finance & Appropriations (ex-officio)	Senator Todd Pillion – designee for Senator Louise Lucas	Chair
Chair-House Appropriations (ex-officio)	Delegate Briana Sewell – designee for Delegate Luke Torian	Vice Chair
Representative-Rural CSB	Ingrid Wallace Barber, Alleghany Highlands Community Services	Treasurer
Representative-Virginia Sheriff's Association	Sheriff Joe Baron, Norfolk City	Secretary
Secretary of HHR (ex-officio)	Secretary Marvin Figueora (or designee)	
Representative-Local Govt. Elected Officials	Debbie Ritter, Chesapeake City Council	
Representative-Local Govt. Attorneys	John Blair II, Staunton City Attorney	
Medical Expert-Addiction Field	Jacquiline Britz, MD, MSPH	
Medical Expert-Addiction Field	Dr. Jenny Sachs, Ph.D., LCSW, CIP	
Representative-Recovery Community	Jason Alley, Policy Advisor for Opioid Response, Richmond City	
Representative-Urban/Suburban CSB	VACANT	

Virginia's Opioid Settlement Distribution Model and How to Access Funds

Distributions deposited to the **Commonwealth Opioid Abatement and Remediation (COAR) Fund** (§2.2-2377). Accessed via appropriations process.

Distributions deposited to the **Opioid Abatement Fund** (§2.2-2374), administered by the Opioid Abatement Authority (OAA) through grants and awards (§2.2-2370).



Distributions sent by the settlement administrator **directly to cities and counties** (settlement MOU). The city or county governing body is directly responsible for the usage of and access to these funds.

OAA's 5-year rule. 2023 funds expire in 2028, and so on.

Statutory Funding Categories	OAA Grant and Award Programs
15% Individual Distributions to Cities & Counties	OAA **Individual Distribution** Grants*
35% Cooperative Partnerships of Cities & Counties	OAA **Cooperative Partnership** Grants (Two or more cities/counties in the same behavioral health region)
15% State Agency Awards	OAA **State Agency** Awards from Requests for Proposals
35% Unrestricted	Other OAA Grant Programs: "**Gold Standard**" Incentive* **Operation *STOP!*** Planning Grants

***OAA Individual Distribution and/or "Gold Standard" Incentive funds may be used as matching funds on Cooperative Partnership projects.

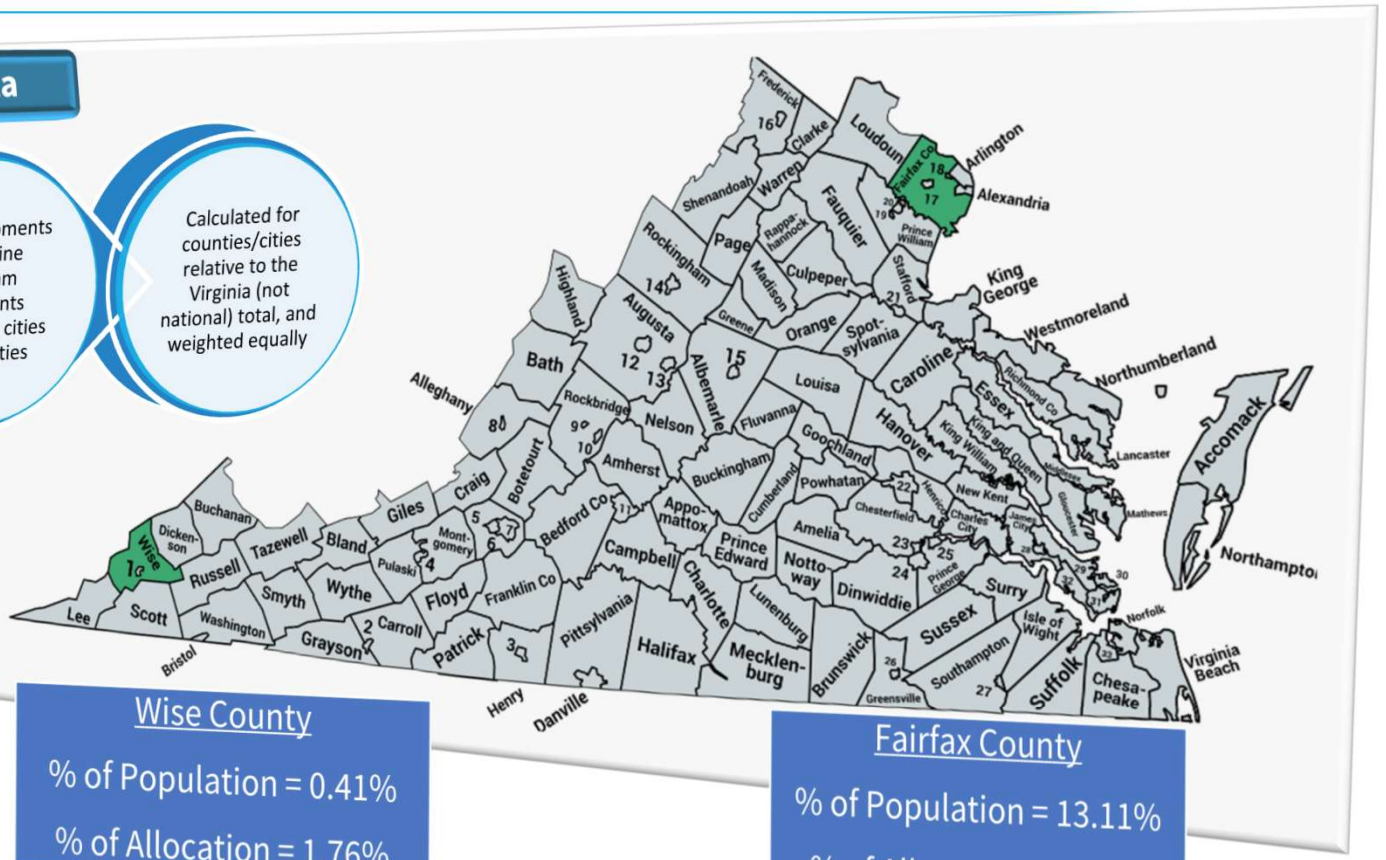
Cities & Counties Distribution Methodology

Measure of Harm per Capita

- Virginia opioid-related emergency department visits
- Opioid-related deaths, accounting for known under-reporting of opioid deaths
- Opioid shipments (Morphine Milligram Equivalents (MMEs)) to cities and counties
- Calculated for counties/cities relative to the Virginia (not national) total, and weighted equally

30% Direct Distributions to Cities & Counties

15% Individual Distributions to Cities & Counties



Wise County

% of Population = 0.41%

% of Allocation = 1.76%

Fairfax County

% of Population = 13.11%

% of Allocation = 8.67%

Allowable Uses of Settlement Funds
National Settlement Requirements

Each settlement is structured individually and slightly different

Lack of clarity on whether funds can be applied to previous expenses versus new efforts

Lack of clarity on Supplanting

Lack of clarity on Reporting requirements

Some allow a percentage of "non-abatement" spending

Non-abatement spending is considered disfavored, which is not defined

Virginia and all 133 cities and counties share the risk under any litigation

All settlements incorporate the same list of allowable uses – known as Exhibit E.

Exhibit E

- **Schedule A – Core Strategies**
  - A.Opioid Reversal Agents
  - B.Medication Assisted Treatment (MAT/MOUD)
  - C.Pregnant & Postpartum Women
  - D.Expanding Treatment for Neonatal Abstinence Syndrome (NAS)
  - E.Expansion of Warm Hand-off and Recovery Services
  - F.Treatment for Incarcerated Population
  - G.Prevention Programs
  - H.Expanding Syringe Service Programs
  - I. Evidence-based Data Collection & Research on Current Abatement Strategies
- **Schedule B – Approved Uses**
  - 1. Treatment
    - A.Treat Opioid Use Disorder (OUD)
    - B.Support People in Treatment and Recovery
    - C.Connections to Care
    - D.Address the Needs of Criminal Justice-Involved Persons
    - E.Address the Needs of Pregnant or Parenting Women, their Families, & NAS
  - 2. Prevention
    - F.Prevent Over-prescribing & Ensure Appropriate Prescribing/Dispensing
    - G.Prevent Misuse of Opioids
    - H.Prevent Overdose Death and other Harms (Harm Reduction)
  - 3. Other Strategies
    - I. First Responders
    - J.Leadership, Planning & Coordination
    - K.Training
    - L.Research

EXHIBIT E

List of Opioid Remediation Uses

Schedule A
Core Strategies

States and Qualifying Block Grantees shall choose from among the abatement strategies listed in Schedule B. However, priority shall be given to the following core abatement strategies ("*Core Strategies*").[14]

A. **NALOXONE OR OTHER FDA-APPROVED DRUG TO REVERSE OPIOID OVERDOSES**

1. Expand training for first responders, schools, community support groups and families; and

2. Increase distribution to individuals who are uninsured or whose insurance does not cover the needed service.

B. **MEDICATION-ASSISTED TREATMENT ("*MAT*") DISTRIBUTION AND OTHER OPIOID-RELATED TREATMENT**

1. Increase distribution of MAT to individuals who are uninsured or whose insurance does not cover the needed service;

2. Provide education to school-based and youth-focused programs that discourage or prevent misuse;

3. Provide MAT education and awareness training to healthcare providers, EMTs, law enforcement, and other first responders; and

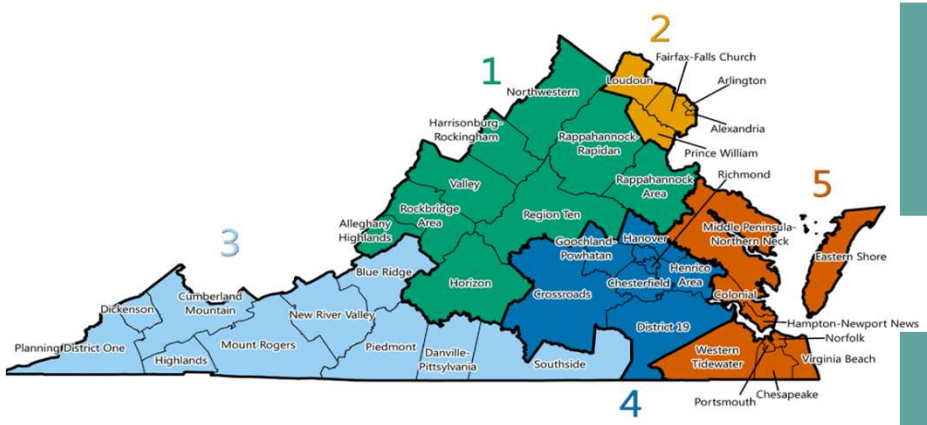
4. Provide treatment and recovery support services such as residential and inpatient treatment, intensive outpatient treatment, outpatient therapy or counseling, and recovery housing that allow or integrate medication and with other support services.

Allowable Uses of Settlement Funds
Virginia's Additional Requirements

100% of the OAA's disbursements to cities, counties and state agencies must be spent on abatement efforts.

There is no reimbursement of previous costs or supplanting allowed.

No indirect charges allowed.



Funding must be distributed equitably across behavioral health regions

Recipients must report outcomes to OAA on an annual basis and allow OAA to monitor the programs.

Programs must be evidence-based or evidence-informed for opioid use disorder and any co-occurring substance use disorder or mental health conditions

Only Cities, Counties, and State Agencies can be direct recipients

Locality Estimated Look-up Tool

VIRGINIA OPIOID ABATEMENT AUTHORITY
CITY/COUNTY ESTIMATED SETTLEMENT FUNDS
LOOK-UP TOOL FY2022-FY2039

701 East Franklin Street, Suite 803, Richmond, Virginia 23219 | 804-500-1810 | info@voaa.us | www.voaa.us

Direct Distribution, OAA Individual Distribution, and OAA Gold Standard

Please note this tool tracks finalized settlements. As new settlements are achieved, this tool will be updated.
The amounts listed reflect estimates, which may be subject to change prior to distribution.

As of December 2025

City or County: Alleghany County

City/County Estimated Settlement Funds Lookup Tool Instructions

To see the estimated amounts disbursed or to be disbursed to a specific city or county for each year of the settlements:
1. Click on cell C10, which currently reads "Choose City/County."
2. Use the drop down menu to select a city or county and the amounts below will change to show the city or county's estimated payments.

Example

	No Application to OAA		Must Apply to OAA					
	Direct Distributions		OAA Individual Distribution			OAA Gold Standard Incentive		
Fiscal Year (FY)	Projected	Used as OAA Match	Eligible to Receive	Awarded / Used as Match	Balance Available	Eligible to Receive	Awarded / Used as Match	Balance Available
2022	$8,661	$0	$0	$0	$0	$0	$0	$0
2023	$54,831	$0	$19,841	$0	$19,841	$4,960	$0	$4,960
2024	$67,621	$0	$22,967	$0	$42,807	$5,742	$0	$10,702
2025	$28,652	$89,112	$9,841	$28,995	$23,653	$2,460	$7,248	$5,914
2026	$58,710	$36,696	$9,812	$32,568	$898	$2,453	$8,143	$224
2027	$30,975	$0	$10,903	$0	$10,903	$2,726	$0	$2,726
2028	$23,922	$0	$8,317	$0	$8,317	$2,079	$0	$2,079
2029	$32,981	$0	$11,638	$0	$11,638	$2,910	$0	$2,910
2030	$33,125	$0	$11,705	$0	$11,705	$2,926	$0	$2,926
2031	$31,102	$0	$10,918	$0	$10,918	$2,729	$0	$2,729
2032	$28,960	$0	$10,133	$0	$10,133	$2,533	$0	$2,533
2033	$26,734	$0	$9,316	$0	$9,316	$2,329	$0	$2,329
2034	$20,724	$0	$7,372	$0	$7,372	$1,843	$0	$1,843
2035	$20,724	$0	$7,372	$0	$7,372	$1,843	$0	$1,843
2036	$19,364	$0	$6,923	$0	$6,923	$1,731	$0	$1,731
2037	$16,089	$0	$5,722	$0	$5,722	$1,431	$0	$1,431
2038	$16,089	$0	$5,722	$0	$5,722	$1,431	$0	$1,431
2039	$11,264	$0	$4,130	$0	$4,130	$1,033	$0	$1,033
Total	**$530,526**	$125,808	**$172,632**	**$61,563**	**$111,069**	**$43,158**	**$15,391**	**$27,767**

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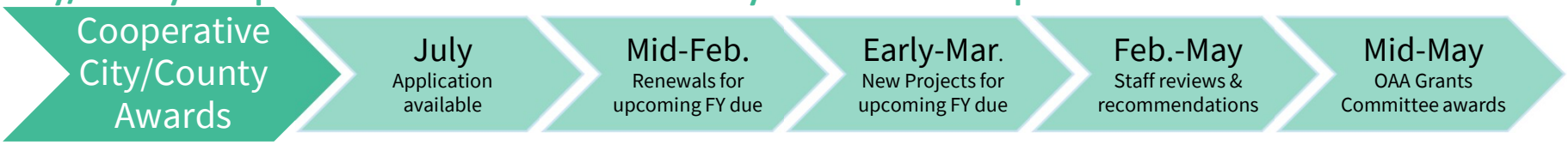
Grant and Award Timelines

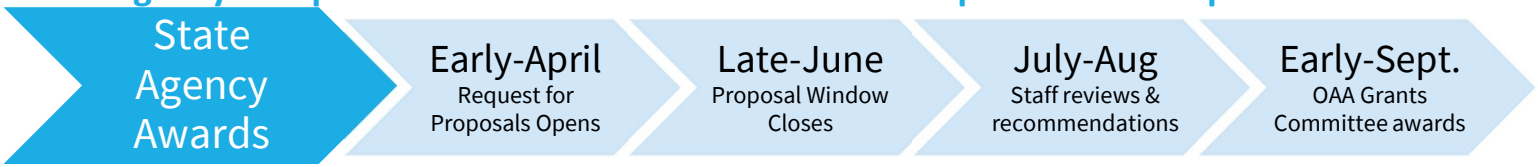
City/County Non-Competitive – Performance Period = July-June – Annual Reports Due October 1



City/County Competitive – Performance Period = July-June – Annual Reports Due October 1



State Agency Competitive – Performance Period = Oct.-Sept. – Annual Reports Due November 1



OAA Statewide Update

Leadership Transition & Staffing Updates

Virginia Opioid Abatement Authority Announces Executive Leadership Transition

Announced July 28, 2026

Cecil "Charlie" Lintecum, currently the OAA's Director of Operations, has been selected as the Authority's next Executive Director. J. Adam Rosatelli, currently Director of Finance, has been appointed Deputy Executive Director. Both appointments will take effect Nov. 1, 2026.



Cecil "Charlie" Lintecum



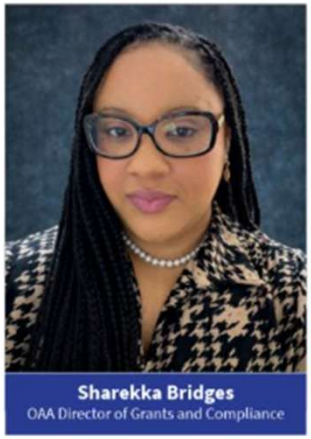
J. Adam Rosatelli

The transition follows the planned retirement of Executive Director Tony McDowell, whose leadership helped establish the OAA as a trusted steward of opioid settlement funds and a valued partner to communities throughout Virginia.

Virginia Opioid Abatement Authority Announces Additional Staffing Updates

Announced November 2, 2026

Sharekka Bridges, currently OAA's Sr. Manager, Grant Operations has been promoted to Director of Grants and Compliance. OAA also welcomes Sarah Davlin as the Authority's new Business Manager.



Sharekka Bridges
OAA Director of Grants and Compliance



Sarah Davlin
OAA Business Manager

The staff announcements coincide with previously announced changes to OAA's executive leadership that took effect November 1st.

Statewide Grants Awards to Date

Statewide Awards

Cities, Counties, & State Agencies

- Total awarded to date = ***$160,924,274***
- 194 projects currently active
  - 155 City and County Projects
  - 39 State Agency Projects

Highlights of OAA Awarded Projects Focused on Youth

Current Awards

Kinship Navigators & Foster Care Support

Department of Social Services (DSS)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Expand Kinship Care Navigators	4	$239,321.03	$0.00	$239,321.03	$0.00	$0.00	**$239,321.03**

OAA Region	DBHDS Region	City/County Name	Project Name (click link to see staff recommendation details)	Individual Carry Forward	Gold Standard Carry Forward	PP 2027 Individual	PP 2027 Gold Standard	Total Carry Forward	Total PP 2027 Award
Central	3	Martinsville City	Kinship Navigator Position – Henry Martinsville Social Services	$24,308.31	$0	$4,017.35	$0	$24,308.31	$4,017.35
Central	3	Henry County	Kinship Navigator Position – Henry Martinsville Social Services	$42,697.45	$0	$13,953.87	$0	$42,697.45	$13,953.87
HQ	4	Henrico County	Kinship Navigator	$693	$0	$87,449	$0	$693	$87,449
HQ	4	Chesterfield County	DSS Family Engagement & SUD Team	$445,164.46	$0	$100,348.54	$48,767	$445,164.46	$149,115.54	$0
Partners: Colonial Heights City									
Central	3	Franklin County	Franklin County Family Drug Treatment Court			$51,437		$10,000	$61,437
Western	3	Scott County	Isaiah 117 House Scott/Lee/Norton/Wise	$0		$179,405	$0	$0	$179,405
Partners: Lee County, Norton City, Wise County									
Western	3	Washington County	Isaiah 117 House Washington/Smyth/Bristol	$0		$195,000	$0	$0	$195,000
Partners: Smyth County, Bristol City									

Current Awards

Pregnant & Parenting Women

Department of Health (VDH)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Harm Reduction for Pregnant Women Pilot Project	2	$0.00	$814,833.00	$0.00	$0.00	$631,430.00	**$631,430.00**

OAA Region	DBHDS Region	Fiscal Agent City/County Name	Project Name (click link to see staff recommendation details)	Cooperative Carry Forward	OAA Match Carry Forward	PP 2027 Cooperative	PP 2027 OAA Match	Total Carry Forward	Total PP 2027 Award	Total Unrestricted
Western	3	Roanoke City	Four Truths Recovery Pregnant & Postpartum Women's Implementation/ Expansion	$0	$0	$154,800	$0	$0	$154,800	$0
Partners: Roanoke County										
Western	3	Roanoke City	The Grove on Patterson (Restoration Housing)	$0	$0	$0	$0	$0	$0	$225,472
Partners: Roanoke County										
HQ	4	Henrico County	Hospital Liaisons for Pregnant and Postpartum Women	$219,688.40	$0	$7,284.22	$37,500	$219,688.40	$44,784.22	$0
Partners: Chesterfield, Hanover, Richmond City, Colonial Heights City										
HQ	4	Henrico County	Pregnant and Parenting Women Recovery Program	$183,807.05	$55,000	$0	$45,000	$238,807.05	$45,000	$0
Partners: Charles City, New Kent										
Central	1	Lynchburg City	Cabell Street Women's Recovery Center	$0	$1,105,561	$0	$0	$1,105,561		
Partners: Campbell County, Amherst County										
Central	3	Franklin County	Grace House PEARL Project	$9,204	$2,301	$0	$0	$11,505	$0	
Western	3	Wise County	Strong Futures Southwest Virginia Fourth Floor Residential Center	$597,727	$0	$0	$0	$597,727	$0	$398,609
Partners: Norton City										

Current Awards

Recovery High Schools

Department of Education (DOE)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Virginia Recovery Schools Technical Assistance and Grant Program	2	$74,224.00	$518,700.00	$74,224.00	$0.00	$476,526.00	**$550,750.00**

OAA Region	DBHDS Region	Fiscal Agent City/County Name	Project Name (click link to see staff recommendation details)	Cooperative Carry Forward	OAA Match Carry Forward	PP 2027 Cooperative	PP 2027 OAA Match	Total Carry Forward	Total PP 2027 Award	Total Unrestricted
Northern	1	Waynesboro City	River Ridge Learning Center (A Recovery High School in Waynesboro, VA)	$90,000	$0	$571,166.59	$0	$90,000	$571,166.59	$0
Partners: Staunton City, Augusta County										
Eastern	5	Virginia Beach City	Harbor Hope Center (Superintendents Region 2 Recovery High School)	$70,435	$0	$294,275	$0	$70,435	$294,275	$0
Partners: Chesapeake, Portsmouth, Suffolk, Norfolk										
HQ	4	Chesterfield County	Chesterfield Recovery Academy Outreach and Transportation	$36,849.31	$0	270,746.68	$34,177.33	$36,849.31	$304,924.01	$0
Partners: Henrico County, Richmond City										

Current Awards

Education & Prevention

Department of Education(DOE)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Opioid Abatement Education Plan (OAEP)	4	$0.00	$528,850.35	$0.00	$528,850.35	$0.00	**$528,850.35**

Virginia Tech (VT)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Virginia Cooperative Extension Service	4	$120,513.52	$822,286.00	$120,513.52	$822,286.00	$0.00	**$942,799.52**

Virginia Foundation for Healthy Youth (VHFY)

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Deadly Dose - Statewide Fentanyl and Overdose Mapping Campaign: Phase 3	1	N/A	$2,005,000.00	N/A	$0.00	$1,470,000.00	**$1,470,000.00**

Project Title	Grant Year	Carryforward Requested	PP26-27 State Requested	Carryforward Recommended	PP26-27 State Recommended	Unrestricted Recommended	Total Recommended
Expanding Access to the Dangers of Fentanyl Lesson	1	N/A	$370,000.00	N/A	$0.00	$370,000.00	**$370,000.00**

Current Awards

Education & Prevention

OAA Region	DBHDS Region	City/County Name	Project Name (click link to see staff recommendation details)	Individual Carry Forward	Gold Standard Carry Forward	PP 2027 Individual	PP 2027 Gold Standard	Total Carry Forward	Total PP 2027 Award
Eastern	5	Gloucester County	Prevention and Treatment Specialist (GHS)	$0	$0	$26,000	$6,500	$0	$32,500
Western	3	Roanoke County	Family Services of Roanoke Valley	$0	$0	$40,000	$0	$0	$40,000
Western	3	Roanoke City	Roanoke City Schools Teen Outreach Project	$0	$0	$44,490	$10,000	$0	$54,490
Western	3	Wythe County	Wythe County Public Schools: Substance Abuse Prevention Specialist	$0	$0	$44,300	$11,285	$0	$55,585
Eastern	5	Poquoson City	Herren Project	$17,647.17	$0	$19,844	$0	$17,647.17	$19,844
Eastern	5	Virginia Beach City	Youth Peer Support and Prevention Outreach	$112,661.70	$0	$0	$0	$112,661.70	$0
Eastern	5	Virginia Beach City	Teen to Teen Social Media Campaign & Outreach Initiative	$0	$0	$272,360	$0	$0	$272,360
Eastern	5	Virginia Beach City	Virginia Beach Police LEAD Program and Community Outreach	$304.47	$0	$20,000	$0	$304.47	$20,000
Northern	1	Warren County	Summer Camp Series	$0	$0	$9,000	$9,000	$0	$18,000
Northern	1	Warren County	HOPE (Hopefulness in Opioid Prevention Efforts)	$0	$10,035	$0	$0	$10,035	$0
Northern	1	Warren County	Raymond E. Santmyers Student Union and Activity Center	$622.54	$0	$108,756.06	$0	$622.54	$108,756.06
Northern	1	Warren County	Summer Camp Program Access - Transportation				$5,000	$0	$5,000
HQ	4	Henrico County	Henrico Sheriff's Office Hidden in Plain Sight Trailer				$17,000	$0	$17,000
Central	3	Franklin County	Youth Mental Health First Aid Training for School & Community Prevention				$10,000	$6,250	$16,250

Current Awards

Education & Prevention

OAA Region	DBHDS Region	Fiscal Agent City/County Name	Project Name (click link to see staff recommendation details)	Cooperative Carry Forward	OAA Match Carry Forward	PP 2027 Cooperative	PP 2027 OAA Match	Total Carry Forward	Total PP 2027 Award	Total Unrestricted
Northern	1	Augusta County	Regional Prevention, Education, and Harm Reduction Services	$140,022.62	$0	$0	$0	$140,022.62	$0	$0
Partners: Waynesboro and Staunton										
Northern	1	Clarke County	Northern Shenandoah Valley Teen Mental Health First Aid	$0	$0	$117,952.50	$0	$0	$117,952.50	$0
Partners: Shenandoah, Page, Warren										
Western	3	Washington County	Brighter Paths: Building Social-Emotional Strength for a Substance-Free Future	$0	$0	$1,120,000	$0	$0	$1,120,000	$0
Partners: Dickenson, Tazewell, Smyth, Russell, Wise, Bristol, Norton										

Current Awards

Treatment & Recovery

OAA Region	DBHDS Region	Fiscal Agent City/County Name	Project Name (click link to see staff recommendation details)	Cooperative Carry Forward	OAA Match Carry Forward	PP 2027 Cooperative	PP 2027 OAA Match	Total Carry Forward	Total PP 2027 Award	Total Unrestricted
Northern	2	Fairfax County	Residential Treatment Program for Adolescents	$0	$0	$1,000,000	$0	$0	$1,000,000	$0
Partners: Alexandria City, Arlington, Loudoun, Prince William										
Western	3	Wise County	Intensive Out-Pt. Treatment Facility – serve youth five days/week 8:30 am – 2:30p	$191,056.43	$0	$246,624.07	$69,245	$191,056.43	$315,869.07	$0
Partners: Lee County, Norton City, Scott County										

Resources & Support

Resources & Support

The Virginia Opioid Abatement Authority Dashboard

GRANTS INFO

ABATEMENT ACADEMY

VCU Wright Regional Center for Clinical and Translational Science

VIRGINIA SUDA SUBSTANCE USE DISORDER ANALYTICS

Resources & Support Available for Cities and Counties

- OAA Local Government Opioid Settlement Liaison
  - https://www.oaa.virginia.gov/media/governorvirginiagov/oaa/documents/Resource-Coordinators-Contact-Map.pdf
- OAA's Public Dashboard
  - https://dvf.dashboard.voaagrants.us/superset/dashboard/1/?standalone=3&show_filters=1
- OAA's Grants Info Webpage
  - http://voaa.us/portal-grants/
- OAA's Abatement Academy Webpage
  - http://voaa.us/abatement-academy/
- OAA, VCU, & VASAM Opioid Abatement Toolkit
  - https://virginiaopioidtoolkit.org/
- Substance Use Disorder Analytics platform
  - https://suda.virginia.gov/home
- Other OAA Staff
  - info@voaa.us

Questions?

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