

CSA 201 CSA Basics-Can CSA Pay?

"Elevating Youth Voices: Stepping into the Future"

Children's Services Act Conference

Presented by Carol Wilson Senior Program Consultant, OCS October 15, 2025



Today's Workshop

- Focus will be on "Can CSA pay for _____?"
- Why can CSA pay for a service at one point, but in another situation, CSA can't pay for the same type of service?
- Decision tree to help us think critically and logically to make and document decisions
 - How statutory provisions affect service and funding decisions
 - How other factors (e.g., other partner child-serving agency requirements/policy and their responsibilities) influence CSA



State and Local Implementation

CSA is governed by:

State law
Code of
Virginia
Appropriations

Act

Policies
adopted by
the State
Executive
Council (SEC)

Guidance issued by OCS



State and Local Implementation

CSA "follows"
partner agency
law, regulations,
and policy

CSA cannot be used to circumvent another agency's requirements

Examples?



State and Local Implementation

CSA is state supervised and locally administered

This workshop will provide information on what state laws and policies allow or require

Within the parameters of federal and state law and policy, localities may develop and implement local policies governing CSA

- Leads to variation across localities
- Uncertainty as to what is state policy and what is local policy

Check with OCS if unsure about current policy

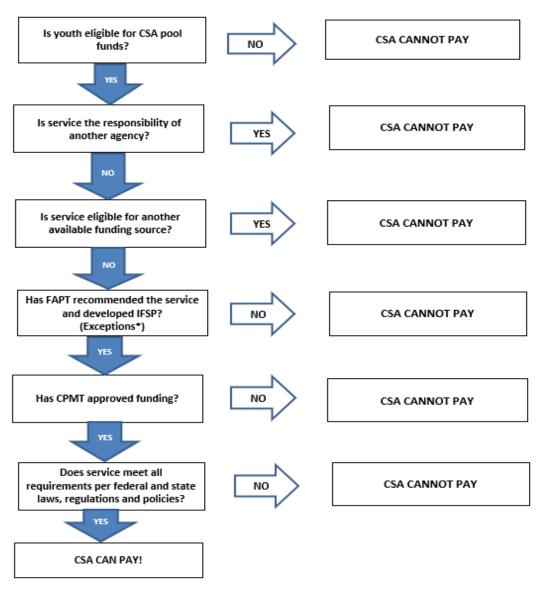


Can CSA Pay? Flow Chart

- The flow chart walks the user through a series of questions based on statutory requirements that must be met to determine if a service in a specific situation can be funded by CSA.
- The questions are helpful in thinking through the decision, but it is important to fully understand the purpose of each question and be able to consider all the relevant factors.



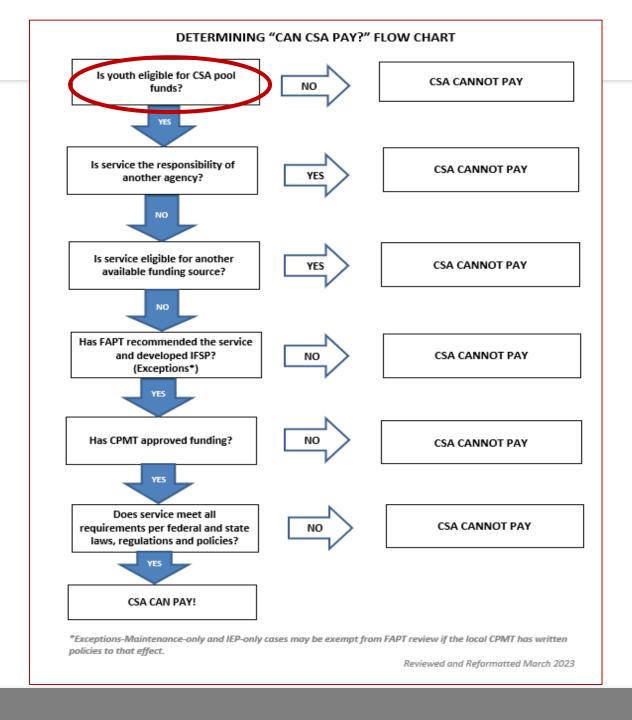
DETERMINING "CAN CSA PAY?" FLOW CHART



^{*}Exceptions-Maintenance-only and IEP-only cases may be exempt from FAPT review if the local CPMT has written policies to that effect.

Reviewed and Reformatted March 2023







Who's eligible?





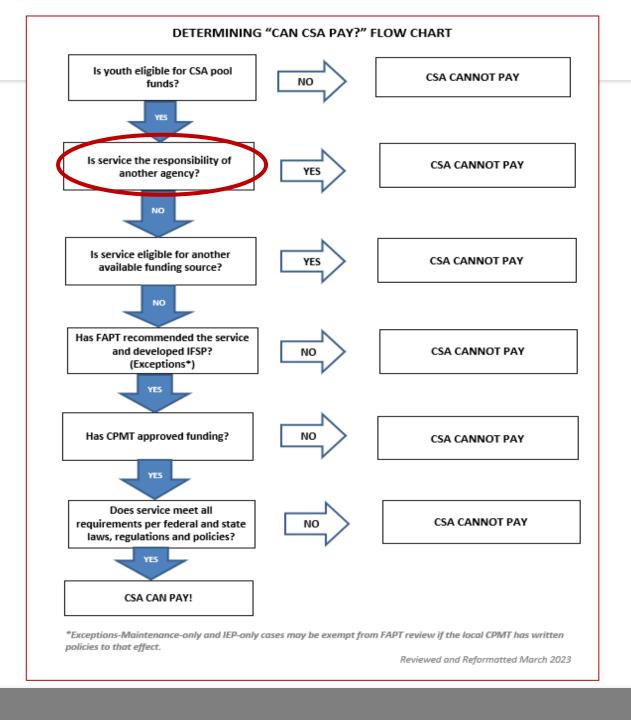






VIRGINIA DEPARTMENT OF SOCIAL SERVICES





COV § 2.2-5211 D.

Responsibility of another agency?



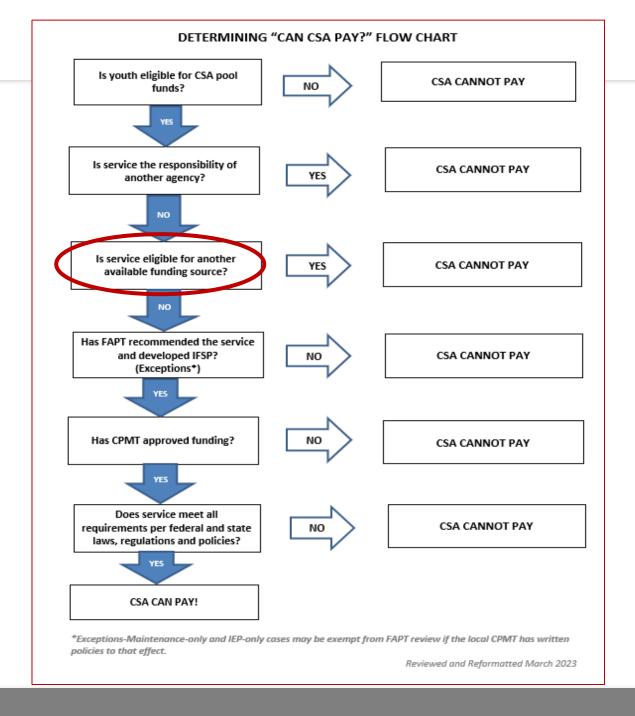
"....However, the community services board, the local school division, local social services agency, court service unit or Department of Juvenile Justice shall continue to be responsible for providing services identified in individual family service plans that are within the agency's scope of responsibility and that are funded separately from the state pool. (Emphasis added)



Responsibility of Another Agency?

- Part of that agency's mission
- Described in that agency's laws, regulations, policy or guidance
- Agency receives funding for that function
- Examples?
 - Case manager visits to families
 - Case manager travel to visit foster children in out of home placement
 - Private day transportation







Examples of Other Funding Sources...



Title IV-E and CSA



What is Title IV-E of the Social Security Act?

Since 1980, Title IV-E has been a Federal program to provide states with financial assistance in funding <u>maintenance</u> for foster care placements

Children must be determined eligible based on AFDC rules (pre-1996 program)/TANF

Eligibility is determined by LDSS, usually local Benefits staff or an individual designated to oversee IV-E



Two Funding Sources for FC Maintenance in Virginia

- Federal Title IV-E (federal and state)
- Children's Services Act (state and local)
- Purpose of maintenance is to support or "maintain" the foster child's placement in the foster home.





Definition of Foster Care Maintenance

- Definition of "maintenance" is the same for both title
 IV-E and CSA
 - Basic maintenance payment
 - Enhanced maintenance payment as determined by the VEMAT
 - Supplemental clothing allowance for foster child
 - Personal incidentals (not a separate payment)
 - Childcare if the foster parent works or to attend specific activities (e.g., court hearing)
 - Transportation for the child to visit parents
 - Transportation for Best Interest Determination (BID) school placements



Title IV-E and CSA

CSA "mirrors" the IV-E definition of "maintenance" for non-IV-E children

CSA supports equal treatment of children in foster care regardless of funding source (local, state or federal)



IV-E has specific requirements in place to protect children who are involved with the child welfare agency and away from their families

- Protection from harm, e.g., approval or licensing of foster homes
- Permanency requirements and timeframes to ensure children do not "languish" in foster care



Maintenance vs. Services

CSA pays maintenance for non title IV-E children

CSA pays for services for all foster children

There are times when IV-E or CSA maintenance cannot cover a specific cost, but it can be considered a CSA service if recommended by FAPT



Example-Services

Travel for parents or other relatives to visit children is not covered by *maintenance* so IV-E will not pay.

BUT

It is definitely a *service* that CSA may provide through the FAPT and CPMT to promote family reunification.





Example-Services

- Childcare is a maintenance cost to support the foster home if the foster parents are employed
- Can childcare be provided as a service through CSA?
 - Social has social or developmental delays-documentation needed
 - Transition home on trial placement (short-term)
 - All CSA requirements apply (on IFSP/service plan, FAPT review, CPMT approval, etc.)



Title IV-E and CSA

Can CSA pay when Title IV-E denies?

• It depends.

- Two factors:
 - IV-E foster care does not pay for services; but CSA does pay for services for foster children.
 - 2. If IV-E won't pay a maintenance cost because requirements for safety or permanency are not met, or local agency was not timely, CSA cannot pay.



Example-Maintenance





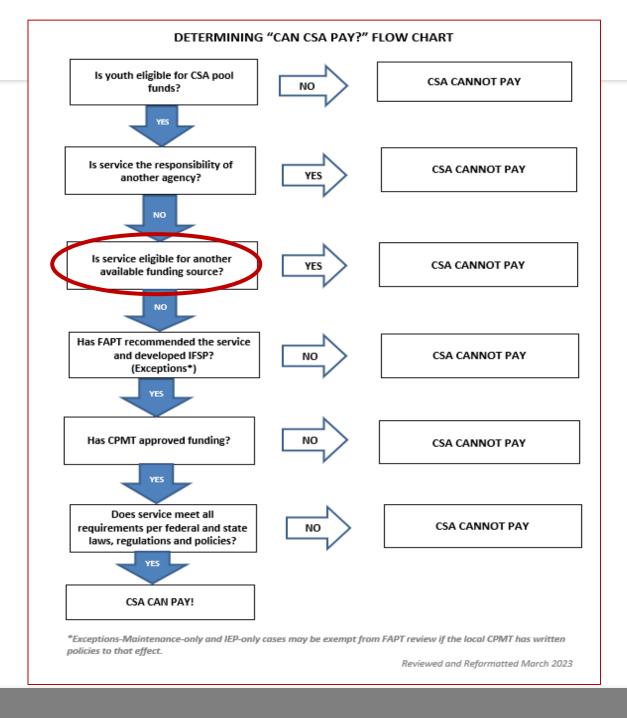
Title IV-E and CSA



Title IV-E

- CSA cannot be used to circumvent IV-E requirements
- For example, IV-E will not pay for a foster child's placement in an unapproved or unlicensed setting
- Can CSA be used?
 - No. The approval or licensure requirement is in place to protect the child in foster care. Use of state funding to circumvent this safety requirement is not permissible.







Exploring Other Funding Sources

- Is CSA "funding of last resort?"
 - NO, but CSA is not the automatic "default" funder if other resources are available and may be used.
 - CPMTs should planfully determine how they wish to use the various resources available to their agencies and community. Funding streams may be obligated for specific purposes.



"If we want to succeed as a team, we need to put aside our own selfish, individual interests and start doing things my way."



Exploring Other Funding Sources

- FAPT members should be aware of their agency's funding sources and how those sources may be used
- The possibility of other funding should be explored and documented. However, exploration of other funding streams should <u>not</u> delay the provision of services to a child and family. If time is needed to get another funding stream in place, CSA may pay initially (if FAPT recommends) until the other funding stream is accessed



Other Funding Sources-Appropriations Act Item 282

Medicaid

"D. Community Policy and Management Teams shall use Medicaid-funded services whenever they are available for the appropriate treatment of children and youth receiving services under the Children's Services Act. Effective July 1, 2009, pool funds shall not be spent for any service that can be funded through Medicaid for Medicaid-eligible children and youth except when Medicaid-funded services are unavailable or inappropriate for meeting the needs of a child." (emphasis added)



"Unavailable or Inappropriate"?

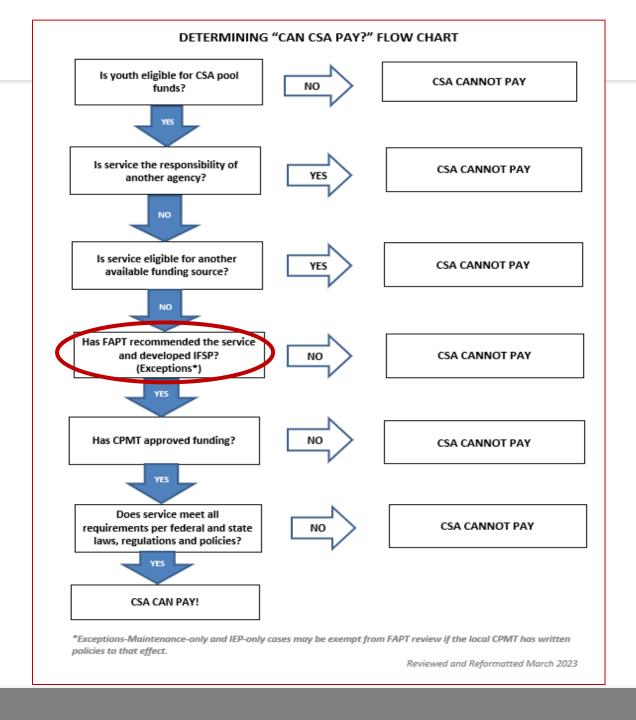
- "Unavailable" could mean that
 - There is no Medicaid provider of that service is within reasonable travel distance (greater than 50 miles)
 - Medicaid providers of that service have long waiting lists and child/family need intervention right away
- "Inappropriate" means the service does not "fit" the need.
 For example,
 - Use of IHH for solely abuse/neglect cases
- Locality <u>must</u> document why non-Medicaid provider was used if CSA is accessed for a Medicaid service for a Medicaid eligible child.



What Does Medicaid Cover? (Examples)

- Community based services such as
 - Intensive In-home
 - Therapeutic Day Treatment
 - Mental Health Skill Building
- Treatment costs in group homes (TGHs)
- Room, board and treatment in Psychiatric Residential Treatment Programs (PRTFs)
- Addiction and Recovery Treatment Services (ARTS)







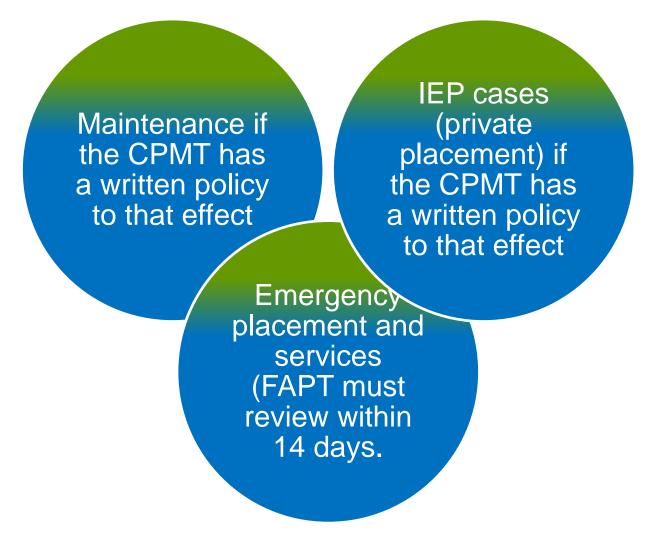
FAPT Review

Code of Virginia §2.2-5209

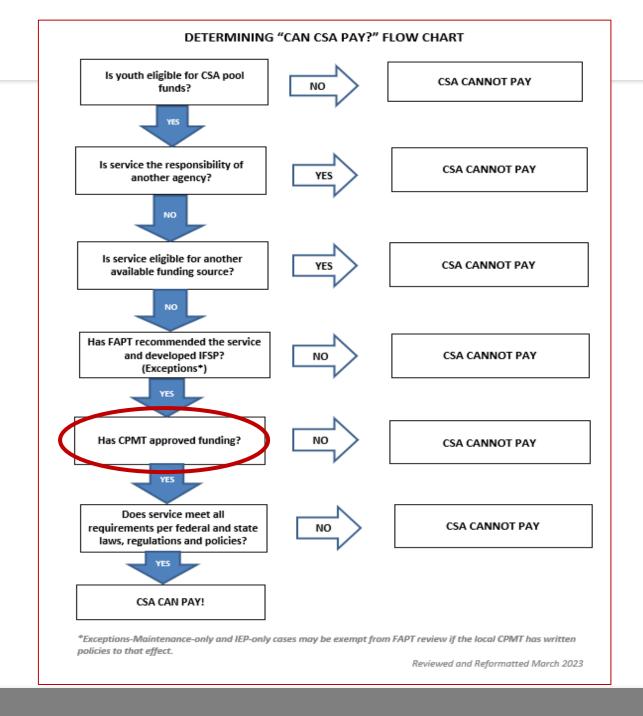
"...Except for cases involving only the payment of foster care maintenance that shall be at the discretion of the local community policy and management team, cases for which service plans are developed outside of this family assessment and planning team process or approved collaborative, multidisciplinary team process shall not be eligible for state pool funds." (Italics added)



Exceptions to FAPT Review





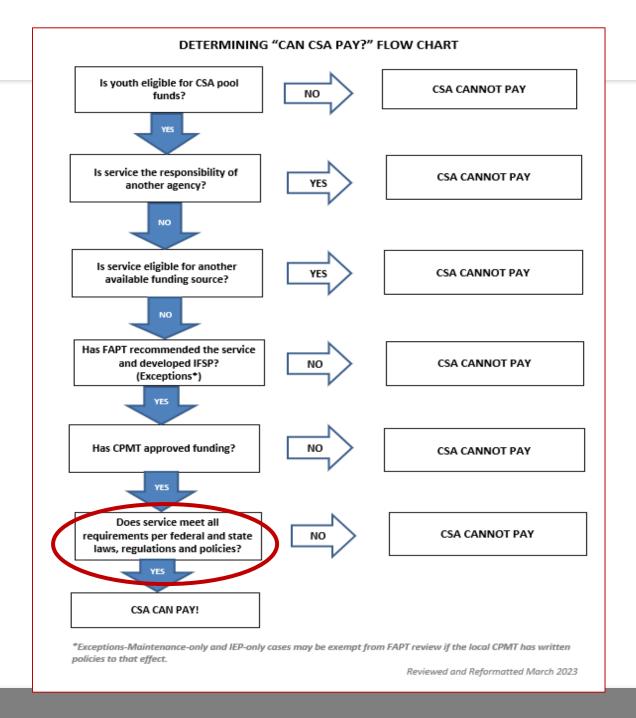




CPMT Authorization of Funding

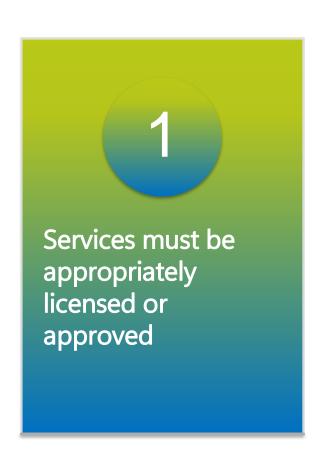
 The COV §2.2-5206 (9) requires that the CPMT "shall authorize and monitor the expenditure of funds by each family assessment and planning team or a collaborative, multidisciplinary team process approved by the Council..."



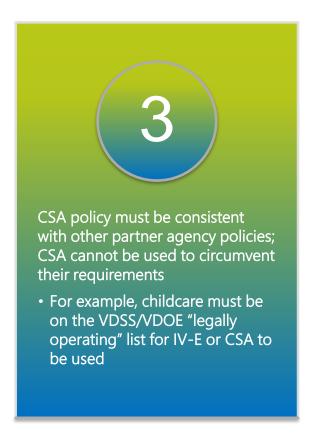




Requirements of Law, Regulation and Policy









CSA Can Pay!!!



 If the decision is made that CSA can pay, document reasons and be confident in your decision making!!

 CSA is intended to provide services to youth and families!!!



Group Work

- Each group has the same scenario except for one factor.
- Just one piece of information can change what you need to do.
- Read the scenario and discuss the question.
- Determine "Can CSA pay?" in your group's situation.



Acronyms for Group Work

FAPT-Family Assessment and Planning Team

PRTF-Psychiatric Residential Training Facility

CHINS-Child in Need of Services

CPMT-Community Policy and Management Team

(L)DSS-(Local) Department of Social Services

CSB-Community Services Board

IEP-Individualized Education Program

VEMAT-Virginia Enhanced Maintenance Assessment Tool







Thank you!

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