

# OFFICE OF CHILDREN'S SERVICES

ADMINISTERING THE CHILDREN'S SERVICES ACT



The Children's Services Act (CSA, §2.2-2648 et seq) was enacted in 1993 to create a collaborative system of services and funding for at-risk youth and families.

The CSA establishes local multidisciplinary teams responsible to work with families to plan services according to each child's unique strengths and needs and to administer the community's CSA activities.

The Office of Children's Services (OCS) is the administrative entity responsible for ensuring effective and efficient implementation of the CSA across the Commonwealth.

Guiding principles for OCS include:

- Child and family directed care,
- Equitable access to quality services,
- Responsible and effective use of public funds,
- Support for effective, evidence-based practices, and
- Collaborative partnerships across state, local, public, and private stakeholders.



Office of Children's Services  
Empowering communities to serve youth

## UTILIZATION OF RESIDENTIAL CARE UNDER THE CSA

Annual Report to the Governor and General Assembly, December 2019  
In accordance with the Appropriation Act Chapter 854 Item 282 (B)(2)(d)

Over the past decade, several strategies have been implemented to decrease placements of children and youth into residential care settings. These strategies included implementation of the *Children's Services System Transformation* initiative, a tiered, "incentive" match rate system in CSA designed to encourage serving children and youth in community-based settings, and the transition by Medicaid to a managed care approach to these services. Data from the past four years indicates a steady downward trend in utilization of residential care.

### Total (Gross) CSA Expenditures for Residential Care (FY2016 - FY2019)

	FY2016	FY2017	FY2018	FY2019
Temporary Care Facility	\$ 910,163	\$ 768,855	\$ 788,814	\$ 494,708
Group Home	\$ 17,173,408	\$ 14,935,544	\$ 13,973,621	\$ 14,549,379
Residential Treatment Facility	\$ 65,526,279	\$ 66,375,550	\$ 62,705,107	\$ 57,418,781
<b>TOTALS</b>	<b>\$ 83,599,850</b>	<b>\$ 82,079,949</b>	<b>\$ 77,467,542</b>	<b>\$ 72,462,868</b>

*Note: Amounts do not include Title IV-E and Medicaid expenditures.*

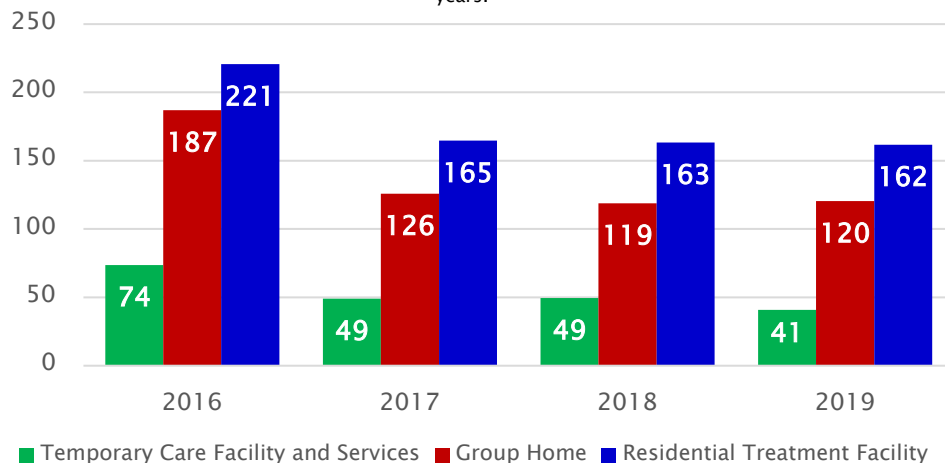
### Number of Youth Served through CSA in Residential Care (FY2016 - FY2019)

	FY2016	FY2017	FY2018	FY2019
Temporary Care Facility	160	81	93	56
Group Home	889	792	727	726
Residential Treatment Facility	2,319	2,347	2,176	2,037
<b>Unduplicated Total</b>	<b>2,887</b>	<b>2,740</b>	<b>2,568</b>	<b>2,424</b>

*Total reflects the unduplicated count of youth across all residential settings and excludes youth placed for purposes of special education. Expenditures are gross expenditures.*

### Average Length of Stay (Days) per Youth in Residential Care (FY2016 - FY2019)

Beginning in FY2017, length of stay calculation is tied to actual days of service reported by localities in the CSA Local Expenditure and Data Reimbursement System (LEDRS), resulting in differences from prior years.



*Note: Reflects the average number of days per youth within the fiscal year.*

## Utilization of Residential Care through the CSA by Locality, FY2017 - FY2019

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS-ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2017				FY2018				FY2019			
		Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure
001	Accomack	7	1,700	155	\$308,691	12	2,242	125	\$309,929	10	1,656	104	\$260,557
003	Albemarle	38	6,962	112	\$1,654,432	32	6,147	112	\$1,416,408	34	6,397	112	\$1,355,233
005	Alleghany	9	1,789	138	\$511,194	10	1,545	86	\$268,411	7	1,343	134	\$143,168
007	Amelia	3	337	84	\$56,414	5	1,128	188	\$143,664	3	409	102	\$35,515
009	Amherst	19	2,408	120	\$262,318	14	2,253	150	\$285,781	14	2,401	133	\$294,569
011	Appomattox	23	3,889	122	\$488,147	15	3,192	133	\$590,532	14	2,469	123	\$412,306
013	Arlington	51	6,604	77	\$1,342,778	30	3,655	73	\$766,658	17	2,244	83	\$367,910
015	Augusta	25	4,656	129	\$684,611	25	3,746	99	\$461,479	20	3,422	137	\$440,984
017	Bath	1	206	206	\$20,832	1	16	16	\$2,220	1	44	44	\$4,750
019	Bedford County	35	6,222	107	\$751,187	50	7,907	104	\$1,223,439	52	9,887	116	\$1,509,755
021	Bland	2	730	243	\$107,335	3	819	164	\$157,707	1	31	31	\$11
023	Botetourt	13	2,324	122	\$480,950	6	832	104	\$126,787	10	1,078	63	\$170,982
025	Brunswick	9	2,577	286	\$269,657	7	1,321	165	\$172,753	6	1,456	243	\$234,272
027	Buchanan	30	5,184	126	\$802,275	14	1,937	102	\$330,368	10	1,629	102	\$349,798
029	Buckingham	10	2,153	120	\$346,589	7	1,958	178	\$297,233	4	830	119	\$191,637
031	Campbell	25	4,273	134	\$697,956	29	5,090	141	\$784,933	30	4,802	123	\$811,639
033	Caroline	7	1,527	218	\$184,787	7	1,745	159	\$185,639	7	1,599	160	\$195,905
035	Carroll	22	3,108	120	\$397,273	32	6,004	125	\$1,213,082	35	6,883	135	\$1,183,300
036	Charles City	1	94	94	\$10,725	2	524	262	\$59,535	2	705	353	\$153,660
037	Charlotte	15	3,331	167	\$649,451	12	1,561	104	\$361,021	5	1,180	236	\$283,458
041	Chesterfield	75	9,275	90	\$1,421,483	66	10,277	121	\$1,481,013	64	10,579	137	\$1,505,537
043	Clarke	7	1,907	212	\$513,592	5	887	127	\$182,471	3	168	56	\$46,105
045	Craig	1	11	6	\$4,390	3	566	113	\$109,337	3	228	33	\$37,820
047	Culpeper	31	6,537	123	\$1,091,364	23	4,832	115	\$919,711	16	2,723	101	\$487,905
049	Cumberland	6	880	98	\$169,846	5	904	181	\$128,788	5	1,432	239	\$243,724
051	Dickenson	22	1,855	58	\$316,565	12	2,185	129	\$415,337	16	1,701	95	\$292,271
053	Dinwiddie	13	1,548	81	\$209,540	15	2,008	91	\$297,573	13	1,896	82	\$374,165
057	Essex	16	2,019	88	\$293,620	11	1,842	102	\$311,024	6	1,707	155	\$227,585
061	Fauquier	20	4,073	123	\$657,847	23	4,500	141	\$921,671	30	4,834	121	\$898,794
063	Floyd	5	478	53	\$140,183	6	619	77	\$79,253	9	2,051	137	\$378,895
065	Fluvanna	26	4,855	128	\$1,308,595	20	3,488	92	\$915,406	14	2,188	81	\$506,952
067	Franklin County	37	7,682	148	\$1,186,543	46	6,749	114	\$1,196,663	49	8,300	108	\$1,433,444
069	Frederick	36	6,535	123	\$1,294,452	28	5,527	145	\$1,128,073	24	4,040	130	\$869,861
071	Giles	19	2,432	106	\$351,517	20	2,409	73	\$611,853	11	1,420	101	\$392,261
073	Gloucester	4	585	117	\$76,100	7	1,076	108	\$148,755	8	1,359	136	\$160,117
075	Goochland	9	2,464	176	\$470,132	9	1,782	127	\$305,690	10	2,021	126	\$282,569
077	Grayson	10	1,432	102	\$221,072	13	2,756	120	\$539,972	8	2,023	145	\$238,180
079	Greene	11	1,771	118	\$603,235	8	1,494	149	\$553,421	8	923	103	\$169,857
083	Halifax	12	3,296	194	\$579,591	16	3,839	175	\$525,550	24	4,926	137	\$912,953
085	Hanover	26	4,972	134	\$697,627	35	5,905	107	\$984,937	41	6,957	118	\$1,227,996
087	Henrico	61	10,229	135	\$1,391,042	61	12,022	140	\$1,623,551	58	10,585	128	\$1,514,082
089	Henry	11	1,633	136	\$168,041	15	2,198	110	\$342,139	27	3,229	87	\$556,692
091	Highland	0	0	0	\$0	0	0	0	\$0	0	0	0	\$0
093	Isle of Wight	8	901	82	\$142,287	5	300	60	\$55,653	2	371	124	\$64,692
095	James City	10	1,793	179	\$219,198	14	1,421	89	\$212,797	9	1,215	101	\$188,706
097	King & Queen	0	0	0	\$0	0	0	0	\$0	1	264	264	\$75,240
099	King George	8	989	76	\$172,704	10	1,405	94	\$223,781	16	2,956	109	\$466,862
101	King William	2	115	58	\$7,185	3	526	175	\$60,366	3	490	82	\$105,057
103	Lancaster	8	2,726	227	\$355,205	5	1,417	283	\$129,846	5	1,465	244	\$103,776
105	Lee	9	1,235	124	\$150,471	9	1,073	89	\$115,879	10	1,715	156	\$190,413
107	Loudoun	45	7,882	100	\$1,963,667	48	7,298	88	\$1,722,397	45	5,744	87	\$1,363,210
109	Louisa	24	4,740	163	\$835,489	23	2,935	92	\$599,672	22	3,931	103	\$652,349
111	Lunenburg	3	386	97	\$60,767	4	772	110	\$135,954	8	1,532	118	\$319,518

## Utilization of Residential Care through the CSA by Locality, FY2017 - FY2019

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		FY2017				FY2018				FY2019			
		Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure
113	Madison	29	5,469	103	\$1,160,982	12	1,939	102	\$437,296	7	1,297	130	\$285,203
115	Mathews	1	98	98	\$11,840	3	542	108	\$75,331	3	435	145	\$54,421
117	Mecklenburg	20	4,535	151	\$557,426	21	4,617	178	\$739,166	19	2,746	119	\$513,059
119	Middlesex	0	0	0	\$0	1	29	29	\$2,522	1	117	117	\$35,239
121	Montgomery	2	240	120	\$24,377	4	938	188	\$149,986	10	1,358	104	\$195,483
125	Nelson	3	525	88	\$86,260	5	531	76	\$71,487	7	1,023	114	\$168,950
127	New Kent	4	774	155	\$116,027	1	265	265	\$46,347	1	3	3	\$529
131	Northampton	6	666	83	\$83,031	6	1,241	138	\$193,752	3	847	169	\$127,348
133	Northumberland	7	916	92	\$111,758	8	653	65	\$101,250	4	406	102	\$58,030
135	Nottoway	13	2,441	122	\$432,640	14	2,931	209	\$329,198	12	2,673	167	\$438,135
137	Orange	28	4,964	94	\$978,136	27	4,163	99	\$678,748	14	2,069	83	\$372,105
139	Page	20	4,029	175	\$663,653	17	3,560	178	\$499,824	9	1,964	123	\$362,050
141	Patrick	6	1,701	284	\$264,340	6	1,012	127	\$172,982	5	507	101	\$64,457
143	Pittsylvania	28	5,446	103	\$972,979	34	6,166	114	\$1,127,901	30	5,139	117	\$1,046,580
145	Powhatan	7	1,701	213	\$158,202	8	1,785	162	\$365,815	9	1,583	122	\$228,826
147	Prince Edward	9	1,642	126	\$267,782	4	500	125	\$168,297	2	214	107	\$25,236
149	Prince George	2	411	206	\$60,315	4	625	104	\$104,510	9	1,913	174	\$229,290
153	Prince William	116	18,911	96	\$3,943,779	133	22,238	99	\$4,765,822	127	22,550	103	\$5,435,645
155	Pulaski	37	7,228	134	\$1,157,171	41	5,952	99	\$1,339,069	22	4,368	125	\$777,415
157	Rappahannock	12	1,980	124	\$305,786	11	2,098	123	\$332,648	16	2,861	102	\$496,096
159	Richmond County	1	334	334	\$29,307	1	343	172	\$39,393	1	25	13	\$2,936
161	Roanoke County	33	5,877	111	\$1,255,207	30	5,620	122	\$993,091	25	3,844	107	\$759,797
163	Rockbridge	17	3,826	166	\$815,945	17	2,786	116	\$518,835	21	2,831	94	\$415,717
165	Rockingham	47	10,232	142	\$1,802,661	55	9,938	121	\$1,916,876	54	10,988	126	\$1,735,807
167	Russell	28	5,366	125	\$672,839	16	2,434	122	\$289,821	17	2,600	137	\$414,725
169	Scott	14	1,811	107	\$233,794	7	676	85	\$90,785	8	379	42	\$71,998
171	Shenandoah	36	5,665	103	\$1,460,854	39	7,229	115	\$1,620,097	36	5,850	98	\$1,426,567
173	Smyth	14	2,243	160	\$277,645	18	2,488	124	\$324,214	20	3,465	133	\$474,682
175	Southampton	3	480	160	\$82,118	5	762	127	\$114,678	4	671	168	\$64,078
177	Spotsylvania	54	9,746	128	\$1,591,277	44	9,620	132	\$1,654,984	52	9,202	121	\$1,442,485
179	Stafford	41	6,070	110	\$1,080,433	30	5,937	135	\$1,246,936	23	4,865	162	\$985,820
181	Surry	0	0	0	\$0	1	213	213	\$25,160	1	365	365	\$49,486
183	Sussex	0	0	0	\$0	1	29	29	\$16,095	2	210	53	\$32,698
185	Tazewell	16	2,500	96	\$611,066	22	4,294	119	\$891,019	20	3,410	114	\$689,789
187	Warren	12	1,741	97	\$492,761	9	1,557	104	\$334,858	10	1,379	115	\$237,348
191	Washington	28	5,439	139	\$610,118	21	2,944	113	\$332,448	10	1,539	96	\$191,930
193	Westmoreland	5	805	134	\$113,089	5	699	140	\$124,009	7	910	114	\$189,852
195	Wise	13	1,138	76	\$186,934	13	1,099	85	\$196,408	17	1,507	69	\$268,166
197	Wythe	19	2,087	80	\$303,560	17	2,436	94	\$381,233	10	1,773	111	\$341,964
199	York	19	2,604	100	\$568,447	13	2,632	125	\$847,899	11	2,512	132	\$666,709
510	Alexandria	19	3,632	117	\$718,862	18	2,815	94	\$646,250	17	2,620	79	\$562,689
520	Bristol	28	5,063	149	\$704,955	27	4,397	137	\$521,236	24	5,244	181	\$683,099
530	Buena Vista	13	2,765	163	\$596,074	12	2,710	151	\$538,342	14	2,458	98	\$563,862
540	Charlottesville	26	3,469	75	\$797,543	25	3,312	69	\$885,871	18	3,052	113	\$585,864
550	Chesapeake	27	4,025	115	\$633,516	27	5,300	161	\$794,670	18	3,082	134	\$442,846
570	Colonial Heights	8	1,169	117	\$190,348	5	788	131	\$87,649	4	844	141	\$132,439
580	Covington	2	607	202	\$194,938	3	505	168	\$179,470	4	747	107	\$200,861
590	Danville	50	7,317	102	\$1,239,608	44	7,761	100	\$1,662,820	43	6,475	97	\$1,364,188
620	Franklin City	3	428	107	\$52,052	3	379	126	\$33,768	3	310	62	\$44,474
630	Fredericksburg	14	2,215	92	\$409,745	15	2,462	112	\$383,440	23	2,596	74	\$550,557
640	Galax	5	587	98	\$77,052	8	1,026	114	\$88,422	14	2,099	131	\$277,108
650	Hampton	0	0	0	\$0	0	0	0	\$0	0	0	0	\$0

## Utilization of Residential Care through the CSA by Locality, FY2017 - FY2019

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS-ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2017				FY2018				FY2019			
		Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure	Youth	Days	Avg. LOS	Expenditure
660	Harrisonburg	30	6,467	118	\$1,167,962	28	4,459	114	\$764,844	23	4,853	135	\$760,820
670	Hopewell	8	2,227	186	\$111,323	6	1,296	216	\$161,081	5	850	170	\$79,490
678	Lexington	4	342	86	\$82,562	5	448	64	\$114,388	2	276	92	\$71,601
680	Lynchburg	84	11,974	113	\$1,891,461	71	11,338	116	\$1,801,149	75	9,698	101	\$1,396,732
683	Manassas City	12	1,747	103	\$359,126	13	1,707	107	\$257,686	10	1,433	96	\$217,832
685	Manassas Park	2	516	172	\$122,724	3	194	65	\$41,250	2	491	246	\$75,266
690	Martinsville	4	236	39	\$107,300	7	1,105	138	\$169,222	5	1,047	150	\$131,908
700	Newport News	17	3,315	123	\$384,031	18	2,442	116	\$336,355	10	1,726	144	\$295,034
710	Norfolk	63	11,226	109	\$1,856,236	50	7,189	92	\$1,295,260	64	10,237	96	\$1,830,139
720	Norton	1	184	184	\$13,250	1	41	41	\$3,240	2	77	39	\$10,745
730	Petersburg	35	6,868	153	\$755,110	19	4,665	203	\$589,119	17	4,142	197	\$624,330
735	Poquoson	5	1,748	350	\$249,724	3	914	305	\$151,796	2	330	165	\$104,305
740	Portsmouth	10	2,037	157	\$285,444	8	544	45	\$78,702	14	1,643	91	\$229,322
750	Radford	9	1,714	156	\$372,805	8	795	99	\$101,727	5	666	111	\$58,361
760	Richmond City	178	28,311	91	\$4,223,423	143	23,557	92	\$3,690,924	113	19,336	100	\$3,115,042
770	Roanoke City	56	9,772	127	\$1,244,165	51	7,816	113	\$1,197,779	48	8,977	142	\$1,191,225
775	Salem	7	1,177	107	\$205,331	8	1,207	121	\$198,863	9	1,607	146	\$227,460
790	Staunton	19	3,492	120	\$560,426	15	2,319	116	\$411,375	16	2,926	154	\$493,573
800	Suffolk	7	1,330	121	\$200,104	12	1,651	103	\$225,481	17	2,913	132	\$439,016
810	Virginia Beach	105	17,487	99	\$2,607,784	94	16,447	98	\$2,520,579	108	17,774	97	\$2,960,006
820	Waynesboro	15	2,904	126	\$435,151	16	2,574	117	\$441,585	17	2,905	145	\$371,904
830	Williamsburg	1	198	99	\$23,680	4	483	60	\$85,736	3	699	140	\$285,278
840	Winchester	30	5,286	102	\$1,242,044	26	4,568	104	\$898,561	21	3,728	93	\$952,005
1200	Greensville/Emporia	3	399	80	\$36,180	7	893	112	\$83,008	6	469	67	\$62,295
1300	Fairfax/Falls Church	170	23,382	86	\$7,292,640	160	20,553	85	\$6,228,992	139	16,152	80	\$5,007,542
<b>Totals</b>		<b>2,740</b>	<b>464,567</b>	<b>170</b>	<b>\$82,079,949</b>	<b>2,568</b>	<b>424,815</b>	<b>165</b>	<b>\$77,467,541</b>	<b>2,424</b>	<b>402,318</b>	<b>166</b>	<b>\$72,462,867</b>

**Note:** Beginning in FY2017, length of stay data is derived from actual days of service received from the locality in the LEDRS system. This results in a modified calculation from prior years.