

# OFFICE OF CHILDREN'S SERVICES

ADMINISTERING THE CHILDREN'S SERVICES ACT



The Children's Services Act (CSA, §2.2-2648 et seq) was enacted in 1993 to create a collaborative system of services and funding for at-risk youth and families.

The CSA establishes local multidisciplinary teams responsible to work with families to plan services according to each child's unique strengths and needs and to administer the community's CSA activities.

The Office of Children's Services (OCS) is the administrative entity responsible for ensuring effective and efficient implementation of the CSA across the Commonwealth.

Guiding principles for OCS include:

- Child and family directed care,
- Equitable access to quality services,
- Responsible and effective use of public funds,
- Support for effective, evidence-based practices, and
- Collaborative partnerships across state, local, public, and private stakeholders.



## UTILIZATION OF RESIDENTIAL CARE UNDER THE CSA

Annual Report to the Governor and General Assembly, December 2018  
In accordance with the Appropriation Act Chapter 2 Item 282 (B) (2) (d)

Over the past decade, several strategies have been implemented to decrease placements of children and youth into residential care settings. These strategies included implementation of the *Children's Services System Transformation* initiative, a tiered, "incentive" match rate system in CSA designed to encourage serving children and youth in community-based settings, and the transition by Medicaid to a managed care approach to these services.

### Total CSA Expenditures for Residential Care (FY2015 - FY2018)

	FY2015	FY2016	FY2017	FY2018
Temporary Care Facility	\$ 836,245	\$ 910,163	\$ 768,855	\$ 788,814
Group Home	\$ 18,294,654	\$ 17,173,408	\$ 14,935,544	\$ 13,973,621
Residential Treatment Facility	\$ 62,433,015	\$ 65,526,279	\$ 66,375,550	\$ 62,705,107
<b>TOTALS</b>	<b>\$ 81,563,915</b>	<b>\$ 83,599,850</b>	<b>\$ 82,079,949</b>	<b>\$ 77,467,542</b>

*Note: Amounts do not include Title IV-E and Medicaid expenditures.*

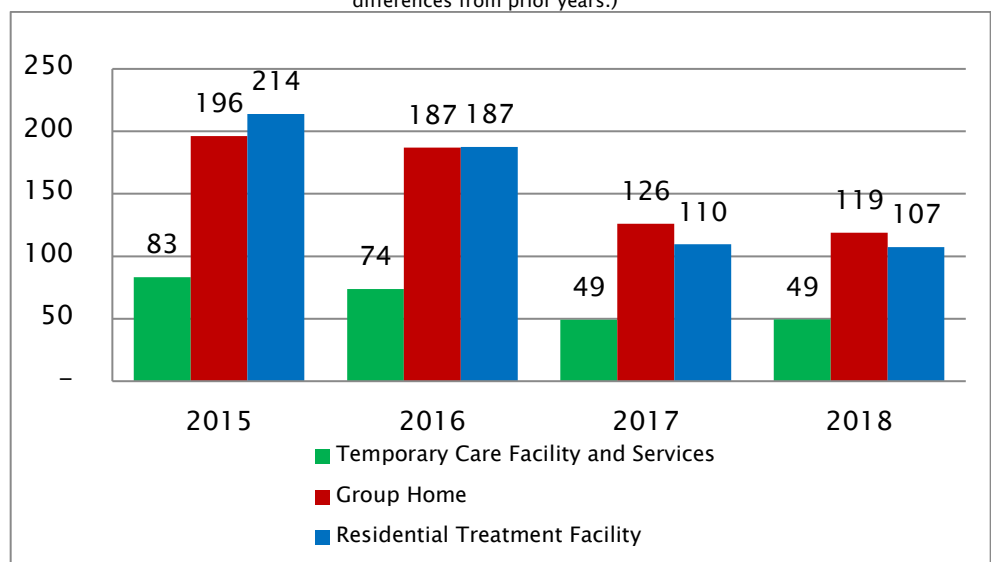
### Number of Youth Served through CSA in Residential Care (FY2015 - FY2018)

	FY2015	FY2016	FY2017	FY2018
Temporary Care Facility	178	160	81	93
Group Home	948	889	792	727
Residential Treatment Facility	1,908	1,978	2,129	2,021
<b>Unduplicated Total</b>	<b>2,891</b>	<b>2,887</b>	<b>2,740</b>	<b>2,568</b>

*Total reflects the unduplicated count of youth across all residential settings and excludes youth placed for purposes of special education. Expenditures are gross expenditures.*

### Average Length of Stay (Number of Days) per Youth in Residential Care

(Beginning in FY2017, length of stay calculation is tied to actual days of service received from the locality in the CSA Local Expenditure and Data Reimbursement System (LEDRS) system, resulting in differences from prior years.)



*Note: Reflects the average number of days per youth within the fiscal year.*

## Utilization of Residential Care through the CSA by Locality, FY2016 – FY2018

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS-ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2016				FY2017				FY2018			
		Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure
001	Accomack	13	3,338	257	\$401,554	7	1,700	155	\$308,691	12	2,242	125	\$309,929
003	Albemarle	47	13,386	285	\$1,590,437	38	6,962	112	\$1,654,432	32	6,147	112	\$1,416,408
005	Alleghany	9	2,739	304	\$644,786	9	1,789	138	\$511,194	10	1,545	86	\$268,411
007	Amelia	5	1,047	209	\$143,930	3	337	84	\$56,414	5	1,128	188	\$143,664
009	Amherst	15	4,396	293	\$317,148	19	2,408	120	\$262,318	14	2,253	150	\$285,781
011	Appomattox	20	5,661	283	\$574,085	23	3,889	122	\$488,147	15	3,192	133	\$590,532
013	Arlington	51	12,068	237	\$1,613,685	51	6,604	77	\$1,342,778	30	3,655	73	\$766,658
015	Augusta	20	5,737	287	\$510,875	25	4,656	129	\$684,611	25	3,746	99	\$461,479
017	Bath	1	366	366	\$8,160	1	206	206	\$20,832	1	16	16	\$2,220
019	Bedford County	23	6,016	262	\$494,829	35	6,222	107	\$751,187	50	7,907	104	\$1,223,439
021	Bland	3	1,070	357	\$116,066	2	730	243	\$107,335	3	819	164	\$157,707
023	Botetourt	8	1,895	237	\$283,283	13	2,324	122	\$480,950	6	832	104	\$126,787
025	Brunswick	9	2,162	240	\$178,860	9	2,577	286	\$269,657	7	1,321	165	\$172,753
027	Buchanan	25	6,714	269	\$721,282	30	5,184	126	\$802,275	14	1,937	102	\$330,368
029	Buckingham	11	3,441	313	\$483,467	10	2,153	120	\$346,589	7	1,958	178	\$297,233
031	Campbell	25	6,154	246	\$842,587	25	4,273	134	\$697,956	29	5,090	141	\$784,933
033	Caroline	12	3,585	299	\$356,947	7	1,527	218	\$184,787	7	1,745	159	\$185,639
035	Carroll	19	3,386	178	\$408,756	22	3,108	120	\$397,273	32	6,004	125	\$1,213,082
036	Charles City	1	185	185	\$2,756	1	94	94	\$10,725	2	524	262	\$59,535
037	Charlotte	14	2,699	193	\$467,078	15	3,331	167	\$649,451	12	1,561	104	\$361,021
041	Chesterfield	77	11,433	148	\$1,903,412	75	9,275	90	\$1,421,483	66	10,277	121	\$1,481,013
043	Clarke	6	1,549	258	\$376,883	7	1,907	212	\$513,592	5	887	127	\$182,471
045	Craig	2	699	350	\$36,715	1	11	6	\$4,390	3	566	113	\$109,337
047	Culpeper	44	13,032	296	\$1,243,847	31	6,537	123	\$1,091,364	23	4,832	115	\$919,711
049	Cumberland	9	1,814	202	\$140,141	6	880	98	\$169,846	5	904	181	\$128,788
051	Dickenson	13	1,875	144	\$352,545	22	1,855	58	\$316,565	12	2,185	129	\$415,337
053	Dinwiddie	17	3,238	190	\$408,090	13	1,548	81	\$209,540	15	2,008	91	\$297,573
057	Essex	8	1,970	246	\$355,124	16	2,019	88	\$293,620	11	1,842	102	\$311,024
061	Fauquier	34	10,918	321	\$1,194,214	20	4,073	123	\$657,847	23	4,500	141	\$921,671
063	Floyd	4	1,100	275	\$87,547	5	478	53	\$140,183	6	619	77	\$79,253
065	Fluvanna	24	5,630	235	\$934,962	26	4,855	128	\$1,308,595	20	3,488	92	\$915,406
067	Franklin County	32	7,864	246	\$1,088,700	37	7,682	148	\$1,186,543	46	6,749	114	\$1,196,663
069	Frederick	38	8,857	233	\$1,306,171	36	6,535	123	\$1,294,452	28	5,527	145	\$1,128,073
071	Giles	13	1,723	133	\$325,722	19	2,432	106	\$351,517	20	2,409	73	\$611,853
073	Gloucester	5	1,058	212	\$125,649	4	585	117	\$76,100	7	1,076	108	\$148,755
075	Goochland	15	2,910	194	\$565,095	9	2,464	176	\$470,132	9	1,782	127	\$305,690
077	Grayson	4	1,104	276	\$101,101	10	1,432	102	\$221,072	13	2,756	120	\$539,972
079	Greene	12	3,077	256	\$708,687	11	1,771	118	\$603,235	8	1,494	149	\$553,421
083	Halifax	24	6,126	255	\$793,775	12	3,296	194	\$579,591	16	3,839	175	\$525,550
085	Hanover	28	6,146	220	\$676,756	26	4,972	134	\$697,627	35	5,905	107	\$984,937
087	Henrico	66	16,268	246	\$1,407,718	61	10,229	135	\$1,391,042	61	12,022	140	\$1,623,551
089	Henry	13	2,193	169	\$210,962	11	1,633	136	\$168,041	15	2,198	110	\$342,139
091	Highland	0	0	0	\$0	0	0	0	\$0	0	0	0	\$0
093	Isle of Wight	6	735	123	\$84,419	8	901	82	\$142,287	5	300	60	\$55,653
095	James City	6	1,085	181	\$116,600	10	1,793	179	\$219,198	14	1,421	89	\$212,797
097	King & Queen	4	1,464	366	\$74,800	0	0	0	\$0	0	0	0	\$0
099	King George	16	3,782	236	\$218,952	8	989	76	\$172,704	10	1,405	94	\$223,781
101	King William	5	1,563	313	\$177,343	2	115	58	\$7,185	3	526	175	\$60,366
103	Lancaster	11	2,931	266	\$314,226	8	2,726	227	\$355,205	5	1,417	283	\$129,846
105	Lee	8	2,149	269	\$124,697	9	1,235	124	\$150,471	9	1,073	89	\$115,879
107	Loudoun	47	6,549	139	\$1,044,245	45	7,882	100	\$1,963,667	48	7,298	88	\$1,722,397
109	Louisa	24	6,362	265	\$887,926	24	4,740	163	\$835,489	23	2,935	92	\$599,672
111	Lunenburg	8	2,834	354	\$192,621	3	386	97	\$60,767	4	772	110	\$135,954

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		FY2016				FY2017				FY2018			
		Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure
113	Madison	31	9,068	293	\$1,429,683	29	5,469	103	\$1,160,982	12	1,939	102	\$437,296
115	Mathews	2	106	53	\$32,488	1	98	98	\$11,840	3	542	108	\$75,331
117	Mecklenburg	24	5,556	232	\$540,104	20	4,535	151	\$557,426	21	4,617	178	\$739,166
119	Middlesex	0	0	0	\$0	0	0	0	\$0	1	29	29	\$2,522
121	Montgomery	5	850	170	\$77,267	2	240	120	\$24,377	4	938	188	\$149,986
125	Nelson	6	1,603	267	\$156,298	3	525	88	\$86,260	5	531	76	\$71,487
127	New Kent	4	684	171	\$63,145	4	774	155	\$116,027	1	265	265	\$46,347
131	Northampton	6	1,460	243	\$115,875	6	666	83	\$83,031	6	1,241	138	\$193,752
133	Northumberland	4	1,150	288	\$105,518	7	916	92	\$111,758	8	653	65	\$101,250
135	Nottoway	13	4,283	329	\$444,734	13	2,441	122	\$432,640	14	2,931	209	\$329,198
137	Orange	25	4,169	167	\$717,245	28	4,964	94	\$978,136	27	4,163	99	\$678,748
139	Page	15	4,451	297	\$515,662	20	4,029	175	\$663,653	17	3,560	178	\$499,824
141	Patrick	6	1,079	180	\$140,801	6	1,701	284	\$264,340	6	1,012	127	\$172,982
143	Pittsylvania	25	6,530	261	\$774,076	28	5,446	103	\$972,979	34	6,166	114	\$1,127,901
145	Powhatan	20	4,240	212	\$336,926	7	1,701	213	\$158,202	8	1,785	162	\$365,815
147	Prince Edward	9	1,902	211	\$204,202	9	1,642	126	\$267,782	4	500	125	\$168,297
149	Prince George	2	609	305	\$58,279	2	411	206	\$60,315	4	625	104	\$104,510
153	Prince William	105	11,437	109	\$3,766,511	116	18,911	96	\$3,943,779	133	22,238	99	\$4,765,822
155	Pulaski	44	12,509	284	\$1,469,576	37	7,228	134	\$1,157,171	41	5,952	99	\$1,339,069
157	Rappahannock	16	3,953	247	\$468,365	12	1,980	124	\$305,786	11	2,098	123	\$332,648
159	Richmond County	3	1,098	366	\$168,336	1	334	334	\$29,302	1	343	172	\$39,393
161	Roanoke County	33	8,321	252	\$997,591	33	5,877	111	\$1,255,207	30	5,620	122	\$993,091
163	Rockbridge	16	4,410	276	\$619,991	17	3,826	166	\$815,945	17	2,786	116	\$518,835
165	Rockingham	44	11,609	264	\$1,620,424	47	10,232	142	\$1,802,661	55	9,938	121	\$1,916,876
167	Russell	35	7,194	206	\$751,741	28	5,366	125	\$672,839	16	2,434	122	\$289,821
169	Scott	8	1,101	138	\$136,884	14	1,811	107	\$233,794	7	676	85	\$90,785
171	Shenandoah	22	5,336	243	\$1,134,493	36	5,665	103	\$1,460,854	39	7,229	115	\$1,620,097
173	Smyth	16	2,700	169	\$281,592	14	2,243	160	\$277,645	18	2,488	124	\$324,214
175	Southampton	6	781	130	\$190,158	3	480	160	\$82,118	5	762	127	\$114,678
177	Spotsylvania	61	16,623	273	\$1,591,093	54	9,746	128	\$1,591,277	44	9,620	132	\$1,654,984
179	Stafford	34	7,723	227	\$804,920	41	6,070	110	\$1,080,433	30	5,937	135	\$1,246,936
181	Surry	1	366	366	\$24,400	0	0	0	\$0	1	213	213	\$25,160
183	Sussex	1	366	366	\$1,750	0	0	0	\$0	1	29	29	\$16,095
185	Tazewell	14	3,835	274	\$683,701	16	2,500	96	\$611,066	22	4,294	119	\$891,019
187	Warren	10	2,048	205	\$206,985	12	1,741	97	\$492,761	9	1,557	104	\$334,858
191	Washington	25	7,030	281	\$538,163	28	5,439	139	\$610,118	21	2,944	113	\$332,448
193	Westmoreland	3	931	310	\$77,851	5	805	134	\$113,089	5	699	140	\$124,009
195	Wise	16	3,879	242	\$189,918	13	1,138	76	\$186,934	13	1,099	85	\$196,408
197	Wythe	13	3,860	297	\$290,774	19	2,087	80	\$303,560	17	2,436	94	\$381,233
199	York	13	2,864	220	\$379,134	19	2,604	100	\$568,447	13	2,632	125	\$847,899
510	Alexandria	23	2,548	111	\$842,659	19	3,632	117	\$718,862	18	2,815	94	\$646,250
515	Bedford City	0	0	0	\$0	0	0	0	\$0	0	0	0	\$0
520	Bristol	26	8,111	312	\$770,596	28	5,063	149	\$704,955	27	4,397	137	\$521,236
530	Buena Vista	5	1,451	290	\$179,400	13	2,765	163	\$596,074	12	2,710	151	\$538,342
540	Charlottesville	36	4,542	126	\$942,565	26	3,469	75	\$797,543	25	3,312	69	\$885,871
550	Chesapeake	32	7,878	246	\$854,617	27	4,025	115	\$633,516	27	5,300	161	\$794,670
570	Colonial Heights	5	845	169	\$164,754	8	1,169	117	\$190,348	5	788	131	\$87,649
580	Covington	5	1,807	361	\$176,238	2	607	202	\$194,938	3	505	168	\$179,470
590	Danville	36	9,850	274	\$871,694	50	7,317	102	\$1,239,608	44	7,761	100	\$1,662,820
620	Franklin City	1	31	31	\$5,289	3	428	107	\$52,052	3	379	126	\$33,768
630	Fredericksburg	16	2,790	174	\$321,777	14	2,215	92	\$409,745	15	2,462	112	\$383,440
640	Galax	5	807	161	\$110,615	5	587	98	\$77,052	8	1,026	114	\$88,422
650	Hampton	0	0	0	\$0	0	0	0	\$0	0	0	0	\$0

## Utilization of Residential Care through the CSA by Locality, FY2016 - FY2018

FIPS	Locality	UNDUPLICATED YOUTH COUNT/CUMULATIVE DAYS-ACROSS ALL RESIDENTIAL PLACEMENT TYPES											
		FY2016				FY2017				FY2018			
		Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure	Youth	Days	Avg-LOS	Expenditure
660	Harrisonburg	29	8,246	284	\$944,466	30	6,467	118	\$1,167,962	28	4,459	114	\$764,844
670	Hopewell	12	3,690	308	\$351,506	8	2,227	186	\$111,323	6	1,296	216	\$161,081
678	Lexington	2	256	128	\$40,892	4	342	86	\$82,562	5	448	64	\$114,388
680	Lynchburg	77	19,581	254	\$1,511,304	84	11,974	113	\$1,891,461	71	11,338	116	\$1,801,149
683	Manassas City	16	2,283	143	\$351,156	12	1,747	103	\$359,126	13	1,707	107	\$257,686
685	Manassas Park	1	15	15	\$8,884	2	516	172	\$122,724	3	194	65	\$41,250
690	Martinsville	2	269	135	\$42,484	4	236	39	\$107,300	7	1,105	138	\$169,222
700	Newport News	16	2,113	132	\$520,962	17	3,315	123	\$384,031	18	2,442	116	\$336,355
710	Norfolk	69	9,200	133	\$1,648,643	63	11,226	109	\$1,856,236	50	7,189	92	\$1,295,260
720	Norton	1	330	330	\$23,131	1	184	184	\$13,250	1	41	41	\$3,240
730	Petersburg	44	13,333	303	\$1,599,862	35	6,868	153	\$755,110	19	4,665	203	\$589,119
735	Poquoson	4	1,038	260	\$120,995	5	1,748	350	\$249,724	3	914	305	\$151,796
740	Portsmouth	11	2,602	237	\$257,479	10	2,037	157	\$285,444	8	544	45	\$78,702
750	Radford	17	3,886	229	\$571,904	9	1,714	156	\$372,805	8	795	99	\$101,727
760	Richmond City	176	22,562	128	\$4,110,531	178	28,311	91	\$4,223,423	143	23,557	92	\$3,690,924
770	Roanoke City	52	13,047	251	\$1,512,468	56	9,772	127	\$1,244,165	51	7,816	113	\$1,197,779
775	Salem	7	1,140	163	\$82,994	7	1,177	107	\$205,331	8	1,207	121	\$198,863
790	Staunton	18	5,491	305	\$458,821	19	3,492	120	\$560,426	15	2,319	116	\$411,375
800	Suffolk	14	1,616	115	\$260,434	7	1,330	121	\$200,104	12	1,651	103	\$225,481
810	Virginia Beach	123	34,110	277	\$3,441,042	105	17,487	99	\$2,607,784	94	16,447	98	\$2,520,579
820	Waynesboro	13	3,083	237	\$262,860	15	2,904	126	\$435,151	16	2,574	117	\$441,585
830	Williamsburg	3	483	161	\$67,580	1	198	99	\$23,680	4	483	60	\$85,736
840	Winchester	22	3,781	172	\$800,454	30	5,286	102	\$1,242,044	26	4,568	104	\$898,561
1200	Greensville/Emporia	2	578	289	\$39,061	3	399	80	\$36,180	7	893	112	\$83,008
1300	Fairfax/Falls Church	276	29,809	108	\$9,482,864	170	23,382	86	\$7,292,640	160	20,553	85	\$6,228,992
<b>Totals</b>		<b>2,887</b>	<b>616,999</b>	<b>214</b>	<b>\$83,599,850</b>	<b>2,740</b>	<b>464,567</b>	<b>170</b>	<b>\$82,079,949</b>	<b>2,568</b>	<b>424,815</b>	<b>165</b>	<b>\$77,467,541</b>

**Note:** Beginning in FY2017, length of stay data is derived from actual days of service received from the locality in the LEDRS system. This results in a modified calculation from prior years.