

**STATE EXECUTIVE COUNCIL (SEC)**  
**COMPREHENSIVE SERVICES ACT FOR AT RISK YOUTH AND FAMILIES**  
**Dining Hall, UMFS**  
**3900 W. Broad St.**  
**Richmond, VA**  
**Thursday, September 18, 2014**

**SEC Members Present:**

The Honorable William A. (Bill) Hazel, Jr., M.D., Secretary of Health and Human Resources  
The Honorable Jennifer Wexton, Member, Senate of Virginia  
Andrew Block, Director, Department of Juvenile Justice  
Mary Bunting, City Manager, Hampton, Virginia  
Michael Farley, CEO, Elk Hill  
Joseph Paxton, County Administrator, Rockingham County, Virginia  
Kathy Drumwright for Debra Ferguson, Ph.D., Commissioner, Department of Behavioral Health and Developmental Services  
Lelia Hopper for Karl Hade, Executive Secretary of the Supreme Court of Virginia  
Margaret Schultze, Commissioner, Virginia Department of Social Services  
Bob Hicks for Dr. Marissa Levine, Commissioner, Virginia Department of Health  
Greg Peters, President and CEO, UMFS  
The Honorable Anita Filson, Juvenile and Domestic Relations District Court Judge, 25<sup>th</sup> Judicial District  
The Honorable Catherine Hudgins, Member, Fairfax County Board of Supervisors  
Jeanette Troyer, Parent Representative  
The Honorable Robert "Rob" Coleman, Vice-Mayor, City of Newport News  
Karen Kimsey for Cindi Jones, Director, Department of Medical Assistance Services

**SEC Members Absent:**

The Honorable Richard "Dickie" Bell, Member, Virginia House of Delegates  
John Eisenberg for Steven Staples, Ed.D., Superintendent of Public Instruction, Virginia Department of Education  
The Honorable Patricia O'Bannon, Member, Henrico County Board of Supervisors  
Janice Schar, Parent Representative

**Other Staff/SLAT Members Present:**

Pam Kestner, Special Advisor on Families, Children and Poverty, Health & Human Resources  
Eric Reynolds, Assistant Attorney General, Office of the Attorney General  
Ron Belay, Chair, State and Local Advisory Team  
Susan Cumbia Clare, Executive Director, Office of Comprehensive Services (OCS)  
Scott Reiner, Assistant Director, OCS  
Anna Antell, Program Consultant, OCS  
Brady Nemeyer, Program Consultant, OCS  
Chloe Carter, Audit Specialist, OCS  
Marsha Mucha, Administrative Staff Assistant, OCS

### **Call to Order and Approval of Minutes**

Secretary Hazel called the meeting to order at 9:35 a.m. He welcomed new members and guests and asked for introductions. A quorum was present.

Secretary Hazel provided a brief update on the state budget and cross-secretariat initiatives (i.e. upcoming Data Analytics Conference and Children's Cabinet).

He asked Andy Block to speak briefly concerning the recidivism rates for youth in correctional centers. Mr. Block reported that the average age for youth entering a correctional center is 16. Most have a diagnosed mental health condition and have experienced at least one family trauma event. Due in part to more rigorous reporting in Virginia, the current three-year recidivism rate for youth released from correctional centers in Virginia is 80%.

Dr. Hazel also reported briefly on the Governor's measures to expand health care services. Of particular note are:

- Outreach to those families eligible for FAMIS.
- Outreach to Virginians eligible for the Federal Marketplace and Medicaid who have yet to sign-up.
- Reducing the number of deaths from prescription drug and heroin abuse. Creation of the Task Force to Combat Prescription Drug and Heroin Abuse.

The minutes of the June 20, 2014 meeting were approved without objection.

### **Executive Director's Report**

- *Data Analytics* – Susan Clare reported HHR and OCS received a 2014 Virginia Governor's Technology Award at the 2014 COVITS Conference held in Richmond. The award was in the category of Innovative Use of Technology – Big Data and Analytics. The winning entry was "CSA Data Integration and Analysis," now known as "Virginia Children's Services Informetrics" (VACSI).

She noted that OCS is in the 4<sup>th</sup> year of historical data collection. Data continue to be collected on a quarterly basis. Data being collected include: CSA expenditures; Title IV-E foster care expenditures; Medicaid behavioral health services expenditures for those 18 and younger; demographics from OASIS, VEMAT and CANS assessment data.

Standard service names have been established to be utilized statewide to report services purchased under CSA. Local governments will be required to begin reporting using only the standard service names effective July 1, 2015. In order to improve the quality of data collected, work continues on standardizing data elements.

- *Quarterly Audit Report* – Mrs. Clare noted that members had received a copy of the latest quarterly audit report with their meeting materials. She reported that OCS will begin posting audit findings to the audit link on the OCS website. She noted that after every audit a survey is conducted concerning the locality's audit experience and that survey results have been positive regarding audit experiences.

- *Service Gaps Survey* – Mrs. Clare noted that members had received a report of results of the 2013 CSA Critical Service Gaps survey. The report format differs from past reports which were presented as PowerPoint presentations. The SEC Finance Committee discussed the Survey at its last meeting and will report on their discussions regarding improving the value of the process during their report.
- *Community-Based Behavioral Health Services Policy Update* – Mrs. Clare reported that no exceptions to the policy have been requested since its adoption by the SEC last year.

### **Public Comment**

There were 2 public comments:

- William (Bill) Elwood, Executive Director, presented comment (attached) on behalf of both the Virginia Coalition of Private Provider Associations (VCOPPA) and the Virginia Association of Independent Specialized Education Facilities (FAISEF).
- Kate Duvall, Attorney with the JustChildren Program, Legal Aid Justice Center commented that parents with children/youth in need of services don't know how to access the system; they need a clear access point. She noted that she would like to talk with each of the SEC members prior to their next meeting and encouraged them to take action on this issue.

### **SEC Committee Reports**

*Executive Committee* - Susan Clare reported on behalf of the Committee. She reported that, at the last Committee meeting, the Committee met with each of the small group leaders from the SEC Retreat to review their group reports. She also reported that the Committee agreed to add members to the Committee to include designees for DMAS and schools. Mrs. Clare noted that new SEC members are encouraged to volunteer for both the SEC's Finance Committee and Outcomes Committee. Mr. Block has volunteered to serve on the Executive Committee and Dr. Ferguson on the Finance Committee.

Mrs. Clare further reported that a joint SEC – Children's Cabinet meeting is being planned for the CSA Conference next year. The invited Conference keynote speaker is Gary Blau from SAMHSA.

*Finance Committee* – Greg Peters reported on behalf of the Committee. He reported on two main items. One of the performance measures included in the OCS Strategic Plan is the percent of youth receiving ICC against all youth placed in residential settings. The Finance Committee was asked to recommend a target for this measure which the Committee recommended setting at 75%.

The Committee also discussed the Services Gaps Survey. Mr. Peters explained that, as Mrs. Clare noted in her report, the survey results have remained static for a number of years. The Finance Committee would like to see the Survey become a dynamic, proactive tool to be used by localities. The Committee recommended to the SEC that the Finance Committee develop specific recommendations concerning the Survey to bring to the SEC for consideration.

Both of the Committee's recommendations were approved without objection.

#### **State and Local Advisory Team (SLAT) Report**

Ron Belay, SLAT Chair reported that SLAT last met on August 7, 2014. He reported that SLAT had already implemented a recommendation from the SEC Retreat regarding representation of local government officials on the SLAT. Representatives of VACo and/or VML have been invited to "sit at the table" of SLAT meetings to actively engage in discussions of the team and serve as non-voting representatives of local government officials.

SLAT also reviewed its bylaws and recommended the changes presented to the SEC as indicated on the document SEC members received with their meeting materials. The changes SLAT recommended were approved without objection.

Mr. Belay also presented two statutory changes to the SLAT bylaws for the SEC's consideration to recommend to the Governor. The first statutory change concerned the parent representative to SLAT. SLAT recommends that the parent representative be a parent of a child who has received services that are within the purview of the CSA. The second statutory change concerns eligibility to serve as SLAT chairman. The change would expand the number of SLAT members eligible to serve as SLAT chairman. Currently only a local government representative can serve in that capacity.

Mr. Paxton recommended opening the existing requirement for the CPMT representatives to SLAT to be serving on a CPMT to one who is representative of the participants of the CPMT. He noted that this would allow someone with CSA experience from within a participating agency of the CPMT to serve as the CPMT representative to SLAT.

There was a great deal of discussion around changing the eligibility for chairman. Mr. Belay explained that it is often hard to find a chairman from among the local government representatives to SLAT and the primary purpose of the statutory change would be to expand the pool of eligible SLAT members. After further discussion, SLAT's recommendation regarding the parent representative to SLAT and Mr. Paxton's recommendation were passed without objection.

SLAT's recommendation to change the statutory eligibility for SLAT chairman was defeated by a vote of 6 (opposed) to 5 (yes).

#### **Appointment of SLAT Representative**

The following nomination was recommended for appointment to SLAT:

- John Dougherty – alternate private provider representative

The recommendation was approved without objection.

#### **Expanding Systems of Care Grant**

Janet Lung and Scott Reiner provided an update on systems of care and related activities under the current DBHDS grant. Mrs. Lung provided information on systems of care principles and

background on systems of care in Virginia. She noted that the current (four year) SAMHSA grant is only one tool in the toolbox Virginia is using to grow and sustain Virginia's system of care.

Virginia is using the SAMHSA grant for four initiatives:

- Five sub-grantees have been selected to improve their local Systems of Care through High Fidelity Wraparound: Alexandria CPMT, Fairfax CPMT, Loudoun CSB, Region Ten CSB, and UMFS and regional partners.
- Expanding workforce development opportunities by providing continuing education to behavioral health professionals and extending professional development and conference support to other child-serving agencies. For the past two years, DBHDS has provided support for the CSA conference and has co-sponsored the Virginia Treatment Center for Children Symposium.
- Funding for the Center of Excellence to provide training in the High Fidelity Wraparound model for ICC providers.
- Supporting and sustaining growth in the Virginia Family Network. The second annual Statewide Family and Youth Leadership Summit was held in May 2014 with over 100 participants in attendance. Grant funds were also used to send families and youth to the National System of Care Training Institutes in July.

In conclusion, Mrs. Lung reported that the four grant-funded initiatives strategically support and enhance systems of care in Virginia. She further explained that, to be successful, Virginia's system of care must supersede and live beyond the grant.

Scott Reiner spoke briefly about the High Fidelity Wraparound model and the training being provided on the model to providers of intensive care coordination. The key characteristics of the process are that the IFSP plan is developed by a family centered team, is individualized based on the strengths and culture of the child and their family and is needs rather than services driven.

To date, approximately 250 ICC providers have been trained in the High Fidelity Wraparound model. Trainings have begun for supervisors of practitioners of ICC. Mr. Reiner expressed his appreciation to the SEC for their policy support in implementing ICC and High Fidelity Wraparound.

At the conclusion of their report, Lelia Hopper remarked briefly on the System of Care partnership in the Northern Shenandoah Valley. She will forward a link to their website.

#### **Report and Discussion from SEC Retreat**

**Group 1 – Reported by Karen Kimsey** – Ms. Kimsey reported that the group revised the original problem statement to read: “An increasing number of youth are being placed in residential settings without CSA involvement and without funding for educational services”. The change in the problem statement was prompted by data presented showing that the overall number of residential placements while remaining essentially “flat”, were increasingly funded by Medicaid outside of CSA processes.

Discussion focused on adoption by DMAS of regulatory, policy, and/or procedural changes so that all authorizations for Level C residential placements are “pending” until the FAPT/CPMT can review the case and develop a CSA response. Concern was expressed that all cases might not reach FAPT in a timely manner thus being disruptive to the child and family. CSA would have to implement policy to ensure timely access by a family to FAPT.

After further discussion, Secretary Hazel asked SEC members to affirm consensus of three points:

1. Current situation is not sustainable
2. The situation needs to be addressed immediately
3. It is untenable to require provision of a service without assuring payment for that service

He asked that a task group of the following SEC members, staff and stakeholders meet to reach a solution in the form of a recommendation to present to the SEC at its December meeting.

Members of the task group are: Mary Bunting, Joe Paxton, Michael Farley, Greg Peters, Karen Kimsey, Margaret Schultze, Lelia Hopper and Andrew Block. Susan Clare was asked to convene the task group.

**Group 2 – Reported by Jeff Aaron** – Dr. Aaron reported that the group revised the original problem statement to read: “An inadequately resourced system that too often intervenes too late and in ways that are inequitable, inconsistent and not well coordinated that result in too many kids ending up in facilities”.

Discussion focused on ways to align system incentives. Specific recommendations included scheduling presentations to the SEC from localities that have effectively implemented a system of care with focus on providing prevention services and access to services/funding. The SEC should also seek opportunities to work with DJJ to focus on decreasing rates and durations of incarceration and to use savings to promote community-based interventions. After further discussion, Mr. Block agreed to share the web link for a national white paper on juvenile justice with SEC members.

**Group 3 – Reported by Margaret Schultze** – Mrs. Schultze reported that the group revised the original problem statement to read: “CSA needs to better serve youth who are either truant or delinquent to prevent out-of-home placement (e.g. foster care, residential facility, detention or commitment)”.

Discussion focused on the eligibility of children/youth for CSA funded services and access to services under CHINS criteria. Specific recommendations included providing clarification regarding eligibility of truant and delinquent youth with behavioral/emotional difficulties for CSA funding and, specifically, eligibility under the mandated funding category. Guidance should also be provided regarding the consideration of a child’s “condition” as included in the CHINS language. The OCS will provide a report at the SEC’s December meeting on this topic.

A conversation needs to take place on how to begin a discussion on creating a dispositional alternative other than foster care for judges addressing the needs of delinquent and truant youth.

**Group 4** – In the interest of time, Group 4 did not report. Several of the recommendations from the group have already been implemented including:

- Inviting a staff member of VACo or VML to represent local government officials in an un-official (non-voting) capacity on the SLAT. This will assure inclusion of the unique perspective of local government officials in deliberations of the SLAT and reports to the SEC. Local government officials have specific desire to assess and report potential fiscal impact of proposed policies.
- Inviting the SLAT chair to participate in an un-official (non-voting) capacity on the SEC.

The group will present its report at the SEC's December meeting.

### **Adjournment**

There being no further business the meeting was adjourned at 12:15 p.m.